

CONSUMER PRODUCT SAFETY COMMISSION  
WASHINGTON, D.C. 20207

CPSC EXECUTIVE SESSION  
1750 K Street, N.W.

August 1, 1974  
9:30 a.m.

Presiding: Chairman Simpson

Present: Commissioner Kushner  
Commissioner Franklin  
Commissioner Newman  
Commissioner Pittle

ITEM:

Revised proposal of the Consumer Safety Glazing Committee

DECISION:

Regarding the revised proposal of the Consumer Safety Glazing Committee, as contained in a letter addressed to Robert Jenkins (Chief, CPSC negotiator) on 30 July 1974 (copy attached) the Commission believes the proposal is satisfactory and CSGC should be accepted as the developer of a safety standard on architectural glass.

COMMISSION VOTE:

Accept CSGC to develop the standard

SIMPSON

*R. Simpson*

KUSHNER

*M. Kushner*

FRANKLIN

\*\* *B. Franklin*

Abstain

NEWMAN

*C. Newman*

PITTLE\*

*P. David Pittle*

OTHER OPTIONS:

Reject CSGC

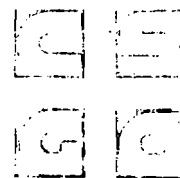
\* Opinion attached

\*\* Opinion to follow: see 6 August 1974 Executive Session Item  
"Final Consideration of Consumer Safety Glazing Committee  
Proposal".

Submitted by:  
Commissioner Pittle  
August 26, 1974

**CONSUMER  
SAFETY  
GLAZING  
COMMITTEE**

Suite 505, 1000 Connecticut Ave. N.W., Washington, D. C. 20036



**SENDING ORGANIZATIONS:**

July 30, 1974

Amalgamated  
Association  
Associations, Inc.

Arroll and Sons

Auto Supply

Auto Products Association

Auto Marketing Association

Auto Supply Company

Auto Electric Company  
Auto Parts

Auto Marketing Association

Auto Glass Company

Auto Chemical Company

Auto Brotherhood of  
Auto and Allied Trades, AFL-CIO

Auto Veneer and Company

Auto Supply Company

Auto Glass Dealers Association

Auto Supply Council  
Auto Insurance

Auto Supply and  
Auto Sales Association

Auto Network Manufacturers  
Auto, Inc.

Auto Supply, Inc.

Auto Glass Company

Auto Products, Inc.

Auto Supply Certification Council

Auto Supply Association  
Auto Supply Association

Auto Products Corporation

Auto Wood Chameleon Papers

Auto Supply Service

Auto Supply

Auto Supply, Inc.

Mr. Robert Jenkins  
THE CONSUMER PRODUCT SAFETY COMMISSION  
Washington, D. C. 20207

Dear Mr. Jenkins:

Based upon our negotiating session with you on July 30, 1974, at 9:30 a.m., the Consumer Safety Glazing Committee ("CSGC") hereby offers the following amendments to its offer to Develop Standards for Architectural Glass dated June 27, 1974 ("Offer"):

1. The Offer anticipated extensive use of independent laboratories to develop tests in support of a proposed safety standard. This development testing included tooling, fixtures, procedures, testing and sample selection at an approximate cost of \$175,000. This amended offer substantially reduces the funds required for independent test labs by providing for a major portion of the development testing at the CSGC members' test facilities. These procedures will then be certified by the independent test labs at an approximate cost of \$25,000 which will be contributed by CSGC;
2. Monthly press releases, instead of weekly releases, will be issued;
3. All public hearings will be eliminated;
4. Except for the initial questionnaire and the final draft of the proposed standard, all mailings to interested persons will be eliminated;
5. Elimination of fees for legal counsel;

6. Elimination of the paid, professional consumer affiliates (Children's Hospital and the American University Law School). Increased consumer participation will be provided on a voluntary basis, to a minimum of one-third (total of 14) on each of the following committees to the extent that per diem and travel expenses are paid by the Commission for such consumers: Management Committee (3), Risk of Injury Subcommittee (3), Testing and Standards Subcommittee (5), and Economic and Environmental Subcommittee (3). A plan for Consumer Participation is attached hereto as Schedule 1;
7. Section VIII of the offer is amended by reducing the request for Contribution from the Commission from \$432,500 to \$47,675 as described in the revised Exhibit D to the Offer. A copy is attached hereto as Schedule 2 together with the backup information for travel and per diem. The administrative costs include the addition of an Administrative Assistant Project Manager and a Risk Analysis Assistant Project Manager. The Administrative Assistant Project Manager will supervise the clerical and stenographic functions and support the Project Manager by arranging meeting details, scheduling support help & volunteers as required, answering consumer inquiries, supervising consumer responses, and otherwise fulfilling the communication responsibilities of the Offeror. The Risk Analysis Assistant Project Manager will supervise the collection and analysis of injury data related to architectural glass for the purpose of determining items such as cause of injury, product location, product type and description, glass thickness and size. This information will be supplied to the Risk of Injury Subcommittee to help establish causative factors which will serve as the basis of safety standards. This position was added to assure adequate injury data to conscientiously develop meaningful safety standards within the time allotted and maintain liason with the Bureau of Epidemiology. The postage and duplicating requirement was reduced substantially because the public hearings (announcements and advertising) were eliminated and press releases and information mailings reduced substantially. A contribution of \$47,675 from the Consumer Product Safety Commission will result in a more satisfactory standard because the complexities of the standard development program, the short time-frame, and the desirability of meaningful participation by consumers,

requires that a sufficient number of qualified persons administer the standards development program and, at a minimum, that the expenses of consumers be paid. Without such participation, it is unlikely that a truly satisfactory standard would result. The Offeror does not have the financial or people resources, to provide such input without financial assistance;

8. Increase in the Offeror's Value of Contribution to exceed \$500,000, as described in Schedule 3 attached hereto;
9. Our commitment to use our best efforts to complete the proposed safety standards for all uses of architectural glass within the 150 day period as set forth in the Statute. Path "B" to the Flow Chart is hereby deleted.

It is understood that all provisions in the Offer which conflict or are inconsistent with these amendments are also hereby deleted or, as appropriate, amended.

Five copies of this Amendment to Offer to Develop Standards for Architectural Glass, together with Schedules 1, 2 and 3 are hereby submitted.

Very truly yours,

CONSUMER SAFETY GLAZING COMMITTEE

By: W. Jeff Keirns

W. Jeff Keirns,  
Chairman

# CONSUMER SAFETY GLAZING COMMITTEE

Suite 505, 1000 Connecticut Ave. N.W., Washington, D. C. 20036

## Schedule 1

### Consumer Safety Glazing Committee

#### PLAN FOR

#### CONSUMER PARTICIPATION

#### GOALS:

1. The active consumer participation to be at least 33 1/3% of the Management committee, Risk of Injury subcommittee, the Testing and Standards subcommittee and Environmental and Economic subcommittee and shall be divided between lay and technical consumers.
2. Definitions:  
"Lay consumer" - an individual consumer who has no economic bias with respect to the standard being developed and is not paid by any consumer group in connection with his participation. (eg., a housewife.)  
"Technical Consumer" - an individual consumer who has no economic bias with respect to the standard being developed and is not paid by any professional or consumer organization in connection with his participation, and who has a particular technical expertise, (eg., engineer, doctor).
3. With respect to the technical consumers, they shall have similar technical qualifications, educations and experience as the technical representatives and affiliates as set forth in Offerors Original Offer.
4. To insure consumer input and involvement in the standards development process.

#### METHODS:

1. The CSGC will draw up a representative cross section list of 42 geographically dispersed technical and non-technical consumers who have evidenced in writing an interest to CPSC of their desire to assist in the development of Standards for Consumer Products.

Within this frame CSGC will endeavor to draw consumers, both technical and non-technical, from groups expressing an interest in developing a standard for architectural glass (pages 22 and 23 of Original Offer.)

CSGC will sequentially contact by telephone, letter, and personal contact the individuals of this group to fill the requirements for at least 14 consumers representatives. A back-up list of interested consumers from the above sources will be maintained in the event consumers from the initial group become unavailable and to assure and maintain a maximum degree of consumer input and involvement.

Consumer participants will be paid only travel and per diem; there will be no paid consumers at this stage. CSGC will immediately solicit foundations to ascertain the availability of funds for consumer compensation.

2. Each consumer participating on a committee shall be required to sign a Letter of Intent indicating his or her commitment to participate in no less than 75% of meetings of the particular committee throughout the entire standard development period.
3. In the event that CSGC is unable to secure signed Letters of Intent for sufficient consumer participation and involvement within two weeks of CPSG's acceptance of its Offer, the CSGC has set aside the sum of \$10,000.00 for consumer salaries in order to assure consumer participation. In addition, such \$10,000 shall be utilized to assist in securing commitments from additional consumers, in the event consumers who were committed, terminate their participation.
4. CSGC will retain the NCDA Plan to solicit information from consumers through a questionnaire.
5. The technical consumers shall be drawn mainly from physicians, nurses, architects, engineers, safety engineers and similar disciplines.

The non-technical consumers shall be drawn from mainly housewives, particularly those with younger children, students, teachers and retired persons.

6. CSGC shall endeavor to provide the following representations:

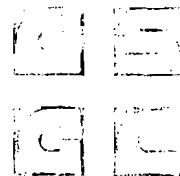
<u>Committee</u>	<u>CSGC</u>	<u>Consumer Lay</u>	<u>Consumer Technical</u>	<u>Total</u>
A. Management	6	2	1	9
B. Risk of Injury	6	2	1	9
C. Testing & Standards	10	1	4	15
D. Environmental & Economic	6	2	1	9

7. The Finance Subcommittee, the Communications Subcommittee and Legal Subcommittee shall not be budgetted for consumer representation.

The Environmental and Economic Subcommittee will maintain close liason with the staff economists of CPSC and the Communications Subcommittee will coordinate its publicity with that of CPSC.

CONSUMER  
SAFETY  
GLAZING  
COMMITTEE

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MEMBER ORGANIZATIONS

Member Organization

W. Jeff Keirns  
Consumer Safety Glazing Committee  
Suite 505, 1000 Connecticut Ave., N.W.  
Washington, D. C. 20036

Member Organization

Member Organization

Member Organization

RE: Letter of Intent  
Standards Development  
Architectural Glass

Member Organization

Member Organization

Member Organization

Dear Mr. Keirns:

Member Organization

Member Organization

I hereby express my willingness and intent to participate as a consumer in the Standard Development for Architectural Glass.

Member Organization

Member Organization

Member Organization

I agree to attend and participate in not less than 3/4 of the meetings of the Committee, Subcommittee, or Task Force to which I am assigned. I am aware that this will require preparation in addition to attendance at meetings.

Member Organization

Member Organization

Member Organization

I understand that I will be paid no salary or other compensation for my participation, but will be entitled to be reimbursed for my travel expense and to receive a per diem allowance.

Member Organization

Member Organization

Member Organization

Notice may be sent to me at the following address:

Member Organization

Member Organization

Member Organization

My telephone numbers are:

Member Organization

Home:                      Area Code:  
Business:                  Area Code:

Member Organization

Member Organization

A detailed resume is attached hereto as Exhibit 'A'.

Member Organization

Member Organization

Very truly yours,

Member Organization

Member Organization

Member Organization

Member Organization

Member Organization

Member Organization



# CONSUMER SAFETY GLAZING COMMITTEE

Suite 505, 1000 Connecticut Ave. N.W., Washington, D. C. 20036



## Schedule 2

### EXHIBIT D

#### Budget

#### SPONSORING ORGANIZATIONS:

Architectural Aluminum  
Manufacturers Association

3G Industries, Inc.

W. Carroll and Sons

E Glass Company

For Lite Producers Association

at Glass Marketing Association

urco Glass Company

eneral Electric Company  
astics Department

lass Tempering Association

labe-Amerada Glass Company

F. Goodrich Chemical Company

ternational Brotherhood of  
inters and Allied Trades, AFL-CIO

bhey Owens-Ford Company

obay Chemical Company

ational Glass Dealers Association

ational Safety Council  
ome Conference

ational Sash and  
oor Jobbers Association

ational Woodwork Manufacturers  
ssociation, Inc.

PG Industries, Inc.

ohm and Haas Company

owland Products, Inc.

safety Glazing Certification Council

sealed Insulating Glass  
Manufacturers Association

olar Control Products Corporation

. S. Plywood-Champion Papers

. S. Public Health Service

isador Company

Finonr Industries, Inc.

### I. Contribution From the Commission

#### A. Administrative Costs

Salary - Project Manager	\$ 9,000
Assistant Project Mgr. - Administrative	5,000
Assistant Project Mgr. - Risk Analysis	5,000
Secretarial Services	4,000
Printing & duplication.....	900
Postage.....	1,150
Telephone.....	1,500
Supplies.....	650
Equipment rental.....	1,050
Acc't. & bookkeeping serv.....	800
Rent.....	950
	7,000
Travel	3,500

\$33,500

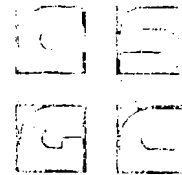
#### B. Consumer Travel & Per Diem

14,175

\$47,675

# CONSUMER SAFETY GLAZING COMMITTEE

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CSGC: Backup data for request to the Commission  
for travel and per diem.

## GLAZING ORGANIZATIONS

1. American  
Glass Association

2. Glass

3. Industrial Glass

4. Glass Company

5. Products Association

6. Marketing Association

7. Glass

8. Glass Company  
Incorporated

9. Glass Association

10. Glass Class Company

11. Glass Commercial Company

12. Brotherhood of  
Glass and Allied Trades, AFL-CIO

13. Glass of Company

14. Glass Company

15. Glass Dealers Association

16. Glass, Glass of  
Glass

17. Glass and  
Glass Association

18. Glass Manufacturer  
Glass, Inc.

19. Glass, Inc.

20. Glass Company

21. Glass, Inc.

22. Glass Certification Council

23. Glass, Inc.  
Glass, Inc.

24. Glass Products Corporation

25. Glass and Glass Papers

26. Glass Service

27. Glass, Inc.

28. Glass, Inc.

## I. Management Committee (3 consumers)

12 meetings. First six meetings, 2 days each,  
last six meetings, 1 day each.

TOTAL CONSUMER/MEETINGS 36

TOTAL CONSUMER/DAYS 54

## II. Risk of Injury Subcommittee (3 consumers)

6 meetings. First 3 meetings, 2 days each,  
last 3 meetings, one day each.

TOTAL CONSUMER/MEETINGS 18

TOTAL CONSUMER/DAYS 27

## III. Testing & Standards Subcommittee (5 consumers)

7 meetings, two days each.

TOTAL CONSUMER/MEETINGS 35

TOTAL CONSUMER/DAYS 70

## IV. Economic & Environmental Subcommittee (3 consumers)

4 one-day meetings.

TOTAL CONSUMER/MEETINGS 12

TOTAL CONSUMER/DAYS 12

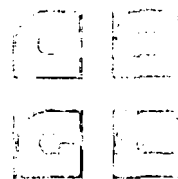
<u>TOTALS:</u>	<u>CONSUMER/ MEETINGS</u>	<u>CONSUMER/ DAYS</u>
Management Committee	36	54
Risk of Injury Subcommittee	18	27
Testing & Standards Subcommittee	35	70
Economic & Environmental Subcommittee	<u>12</u>	<u>12</u>
TOTALS	101	163

101 Consumer/Meetings X \$100/ Meeting for travel.....\$10,100

163 Meeting/Days X \$25.00/day for per diem..... 4,075

TOTAL TRAVEL & PER DIEM \$14,175

Suite 505, 1000 Connecticut Ave. N.W., Washington, D. C. 20036



### Schedule 3

## Value of Contribution of Offeror

[illegible]

OPINION OF  
COMMISSIONER R. DAVID PITTLE  
REGARDING ACCEPTANCE OF THE  
OFFER OF THE CONSUMER  
SAFETY GLAZING COMMITTEE  
AS AN OFFEROR TO  
DEVELOP A SAFETY STANDARD  
FOR ARCHITECTURAL GLASS

I have abstained on the vote to accept CSGC as an offeror because, although I believe their proposal is comparable to that submitted by the NCL/ASTM team, I continue to have strong misgivings about the rejection of NCL/ASTM as an offeror. However, the pressing need for a safety standard on architectural glass developed in a timely fashion outweighs other benefits to be gained from further debate over the NCL/ASTM matter. It is my earnest hope that future dealings of this Commission with offerors will be on a more open-minded and pragmatic basis.

*R. David Pittle*

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R. David Pittle, Commissioner