

#### MINUTES OF COMMISSION MEETING

<u>Decisional Matter: Federal Register Notice: Safety Standard Addressing Blade-Contact Injuries on Table Saws, Supplemental Notice of Proposed Rulemaking (SNPR)</u>

(Briefing package dated September 20, 2023, OS No. 0250)

October 18, 2023

Chair Alex Hoehn-Saric convened the October 18, 2023 meeting of the U.S. Consumer Product Safety Commission in open session at 10:00 a.m. Commissioners Peter A. Feldman, Richard Trumka Jr., and Mary T. Boyle were in attendance. The Chair made welcoming remarks and summarized the agenda item for the meeting.

Chair Hoehn-Saric introduced the decisional matter before the Commission and introduced staff that was present to address questions from the Commission: Caroleene Paul, Division Director, Division of Mechanical and Combustion Engineering; Michael Rogers, Attorney, Office of the General Counsel; Jason Levine, Executive Director; Austin Schlick, General Counsel; Duane Boniface, Associate Executive Director, Hazard Identification and Reduction; and Jose Tejeda, Deputy Director, Directorate for Economic Analysis.

Chair Hoehn-Saric advised that each Commissioner would have five minutes to ask questions of staff, with multiple rounds as necessary, followed by consideration of amendments. Before the first round of questions, the Chair stated that it was not appropriate to discuss legal advice given to the Commission by the Office of the General Counsel in open session.

Chair Hoehn-Saric called for questions for staff. The Chair did not have any questions for staff.

Staff addressed questions from Commissioner Feldman about the draft SNPR's consistency with recent guidance from the Office of Information and Regulatory Affairs (OIRA)<sup>1</sup>; the evaluation and analysis of data provided by SawStop (Petitioner); and injuries associated with the Active Injury Mitigation (AIM) technology.

Staff addressed questions from Commissioner Trumka regarding the OIRA guidance and staff's review and analysis of data used to develop the draft SNPR.

<sup>&</sup>lt;sup>1</sup> Guidance on Accounting for Competition Effects When Developing and Analyzing Regulatory Actions. Office of Information and Regulatory Affairs, Office of Management Budget (October 2023). This document has been associated with the docket for this proceeding.

Minutes of CPSC Decisional Meeting on October 18, 2023: Supplemental NPR on Safety Standard Addressing Blade-Contact Injuries on Table Saws

Staff addressed questions from Commissioner Boyle on whether the draft SNPR dictates how manufacturers must meet the performance and testing requirements of the proposed rule, and injury trends.

Hearing no further questions, the Chair excused staff and the Commissioners commenced consideration of the SNPR for a safety standard for table saws, as proposed by staff. The Chair called for amendments, but none were offered.

The Chair then moved to approve the SNPR for a safety standard for table saws as drafted, and publication of the same in the *Federal Register*. The Chair called for a second and Commissioner Trumka seconded the motion. The Commission voted (3-1) to approve the draft SNPR and to publish the same in the *Federal Register*. Chair Hoehn-Saric, Commissioners Trumka and Boyle voted to approve the draft SNPR. Commissioner Feldman voted to not approve the draft SNPR.

Chair Hoehn-Saric stated that each Commissioner would have up to 10 minutes for closing remarks. The Chair provided his closing remarks and then recognized each Commissioner for closing remarks.

Commissioners Feldman and Trumka issued statements regarding this matter (see attachments).

There being no other business, Chair Hoehn-Saric adjourned the meeting at 10:34 a.m.

For the Commission:

Alberta E. Mills

Attachments: 1. Statement by Commissioner Feldman

2. Statement by Commissioner Trumka



### 4330 EAST WEST HIGHWAY BETHESDA, MD 20814

COMMISSIONER PETER A. FELDMAN

### STATEMENT OF COMMISSIONER PETER A. FELDMAN: PROPOSED STANDARD FOR TABLE SAWS WOULD CREATE HARMFUL MONOPOLY, NOT READY FOR PUBLICATION

#### **OCTOBER 18, 2023**

Today, the U.S. Consumer Product Safety Commission (CPSC) voted to issue a Supplemental Notice of Proposed Rulemaking (SNPR) promulgating a safety standard for table saws. I voted against this measure because I believe the proposal is simply not ready.

The proposed standard would require table saws to include patented active injury mitigation (AIM) technology to reduce severe injuries. CPSC began this rulemaking in response to the petition of a company that holds more than 100 patents related to the AIM technology the Commission would mandate. We do not know basic information such as the status of most of these patents, how they might affect the feasibility of the standard, who else might hold other AIM patents, and under what terms these patents might be licensed, if at all.

At worst, the Commission runs a risk of creating a monopoly in the table saw market – not inadvertently, but because it shrugged its shoulders at the possibility.

In the past, I have supported publication of proposed rules for public comment despite concerns. The comments we receive often provide a more complete record on which to act.

This case is different.

The current SNPR has too many unanswered foundational questions and unknown issues on which to seek meaningful public comment. Nevertheless, a majority of the Commission voted to advance this proposal. This rulemaking will now go to the public, whether it is ready or not.

Therefore, I encourage all interested stakeholders to submit comments on the SNPR. I have written to the holders of some of these patents seeking more information (see <a href="here">here</a> and <a



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

### HISTORIC TABLE SAW RULE COULD PROVIDE GREATEST NET BENEFITS OF ANY RULE IN CPSC HISTORY: \$2.32 BILLION EVERY YEAR

I get scraped and cut in my workshop pretty regularly. Sometimes I need to super glue myself shut or at worst, get a few stitches. But I still have all my fingers. And that's probably because I stopped using my table saw. I had too many close calls with it. I had pieces grab and pull my hands far too close to the saw blade. I've had pieces shoot across the room with enough force to put holes in my drywall. I couldn't justify continuing to use it—it's simply too dangerous. So, I had to create workarounds. I use my miter saw, or my router table, or homemade jigs that let me use my circular saw for long cuts.

Now that I work at CPSC, I see that my concerns are backed by tragic statistics. Table saws injure over 50,000 people a year. And these are gruesome injuries like fractures and finger amputations. The Civil War was responsible for 60,000 amputations. Table Saws are responsible for more: 65,000 amputations...and that's just since we were petitioned to fix the issue.

But today, we advanced a rule to save those fingers. To stop those amputations. Technology exists that could prevent table saws from cutting more than 3.5 millimeters into skin. That turns an ER trip to a trip to the medicine cabinet for a band aid. And our rule would require that level of safety. In doing so, the rule would provide the greatest net benefit to society of any rule in the agency's history that I'm aware of—up to a \$2.32 billion net benefit every year.

It's troubling that it took this long. An inventor created a solution to this problem a *quarter century ago*, back in 1999. And he petitioned this agency to require that level of safety on table saws *in 2003*. We've wasted 20 years. In the time it's taken this agency to act on this petition, table saws have injured one million people.

That inventor, by the way, went from idea to prototype in less than a month, entirely by himself. So, perhaps it wouldn't be difficult for major saw manufacturers to quickly come up with safe solutions. But they might not even need to. Because they might already have those solutions. Other saw makers have created and implemented equivalent solutions. There may be licensing deals and options that would allow most major brands to use that technology today. Why then, aren't they doing it? Why isn't this safety technology ubiquitous? The answer might be as simple as money. Saw sellers appear to be scared that if they start selling safer saws, they will open themselves up to product liability lawsuits when injuries occur in great numbers on their other saws. So, we're in danger...to protect their bottom line. I don't appreciate that.

And this proposal comes with a \$2.32 billion annual net benefit even with the *assumption* that companies are going to struggle with getting patent licenses or need to invent new technology from scratch. If any companies have rights to existing technology that works, the benefits would be even higher. So, that's all just a red herring—the rule assumes difficulty already, and that difficulty might not even exist.

The one place where I draw issue with the proposal is that it would require us to wait for three more years before the rule goes into effect. That would mean agreeing to severely injure 150,000 more innocent people—people we should instead be protecting.

We will have to select an effective date that is reasonably necessary to end the hazard. With a rule that has billions of dollars in net benefits to society, a logical question might be: isn't there a *reasonable need* to start gaining those benefits as soon as possible? Maybe even 30 days after a final rule. That's the shortest period we can typically select by law.

The longest effective date we are allowed to select by law is six months. To depart from that requires good cause. Here, staff seeks to depart all the way up to three years...and I don't currently see any good cause to do so.

And while we don't need to show that it will be easy for companies to comply quickly, we may learn that it is. We know that three companies have already sold a saw with AIM technology. It's also my understanding that many table saw manufacturers might currently have the rights to compliant safety features and are choosing not to incorporate them. It's my understanding that the industry group, the Power Tool Institute undertook a joint venture among its members, including Hitachi, Bosch, Stanley Black and Decker, and Techtronic Industries and appear to have created viable saw safety features which may be usable by all of its members. Today, I sent letters to the leadership at Bosch, TTS, Saw Stop, Hitachi, Stanley Black and Decker, and Techtronic Industries seeking information on which of them have access to AIM technology which would allow them to comply with the proposed performance requirements (See Attachment A). Their answers are due on November 15<sup>th</sup>, and I have asked them to submit those answers to the Commission's Secretary for inclusion in the public record. While we don't *need* that information to go forward with the rule that's written, it would be relevant to shortening the effective date considerably. And Commenters, please weigh in with other reasons why a shorter effective date is reasonably necessary.

I wish this agency had done 20 years ago what we are doing today. A million people would have stayed out of the ER. 65,000 people would still have their fingers. And at least one friend of mine would still have his.

Today, we did good. And in the coming months...let's decide to do good faster.

## **ATTACHMENTS**

## ATTACHMENT A LETTER TO BOSCH



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

October 18, 2023

Mike Mansuetti President, Bosch North America Robert Bosch LLC 38000 Hills Tech Drive Farmington Hills, MI 48331-3417

Dear Mr. Mansuetti,

The Consumer Product Safety Commission (CPSC) has an open rulemaking proceeding on the safety of table saws. Supporting that proceeding, CPSC's staff recently prepared a public briefing package, which mentions a Power Tool Institute (PTI) Joint Venture effort among Bosch, Hitachi, Stanley Black and Decker, and Techtronic Industries (PTI's Joint Venture). I understand that the purpose of PTI's Joint Venture was to develop new technologies that would allow companies to comply with the substantive requirements now proposed in CPSC's Supplemental Notice of Proposed Rulemaking (SNPR). In fact, according to CPSC staff, PTI's Joint Venture resulted in at least one commercially viable product containing active injury mitigation (AIM) technology. The briefing package also mentions patent litigation that may influence the ownership and availability of specific AIM technologies.

To better understand the existing technologies that may be used to comply with the proposed safety requirements and to better understand the breadth of ownership of the property rights in those technologies, I ask that you provide responses to the following questions no later than November 15, 2023:

<sup>&</sup>lt;sup>1</sup> CPSC, Staff Briefing Package: Staff's Draft Proposed Ruel for Table Saws (Sept. 20, 2023), at OS 128.

<sup>&</sup>lt;sup>2</sup> *Id.* at OS 127-28.

- 1. What are the terms of PTI's Joint Venture? Please provide documents describing the complete terms of PTI's Joint Venture.
- 2. What AIM-related technologies were developed by, through, or as a result of PTI's Joint Venture? Please provide copies of any patents issued or documents describing any non-patented technologies developed by, through, or as a result of PTI's Joint Venture.
- 3. Does Bosch own property rights—including but not limited to patents, licenses, and options to license—in the AIM-related products of PTI's Joint Venture and what are the rights owned?
- 4. Does Bosch hold licenses to use SawStop/TTS technologies related to AIM and what are the terms of those licenses?

I hope that you will provide this information, which will be useful to CPSC's consideration of the proposed rule, including determining how quickly a rule could be implemented. Please provide a copy of your response to Commission Secretary Alberta Mills at <a href="mailto:cpsc-os@cpsc.gov">cpsc-os@cpsc.gov</a>, for inclusion in the public record. Confidentiality concerns should not be a basis for failing to provide responsive information, as confidential treatment may be requested under the Commission's rules, 16 C.F.R. § 1015.18.

At this time, I am asking for this information solely in my capacity as Commissioner, and not pursuant to the Commission's compulsory powers under Section 27(b) of the Consumer Product Safety Act, 15 U.S.C. § 2076.

Please send the requested responses to RLipp@cpsc.gov.

Thank you for your attention and assistance.

Sincerely,

Richard L. Trumka Jr.

Mala

Commissioner

## **ATTACHMENT B**

## **LETTER TO TTS**



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

Matt Howard Chief Executive Officer TTS Tooltechnic Systems North America, LP 400 N Enterprise Blvd Lebanon, IN 46052

Dear Mr. Howard,

The Consumer Product Safety Commission (CPSC) has an open rulemaking proceeding on the safety of table saws. Supporting that proceeding, CPSC's staff recently prepared a public briefing package, which mentions a Power Tool Institute (PTI) Joint Venture effort among Hitachi, Bosch, Stanley Black and Decker, and Techtronic Industries (PTI's Joint Venture). I understand that the purpose of PTI's Joint Venture was to develop new technologies that would allow companies to comply with the substantive requirements now proposed in CPSC's Supplemental Notice of Proposed Rulemaking (SNPR). In fact, according to CPSC staff, PTI's Joint Venture resulted in at least one commercially viable product containing active injury mitigation (AIM) technology. The briefing package also mentions patent litigation that may influence the ownership and availability of specific AIM technologies.

To better understand the existing technologies that may be used to comply with the proposed safety requirements and to better understand the breadth of ownership of the property rights in those technologies, I ask that you provide responses to the following question no later than November 15, 2023:

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<sup>&</sup>lt;sup>2</sup> *Id.* at OS 127-28.

Which companies hold licenses to use SawStop/TTS technologies related to AIM and what are the terms of those licenses?

I hope that you will provide this information, which will be useful to CPSC's consideration of the proposed rule, including determining how quickly a rule could be implemented. Please provide a copy of your response to Commission Secretary Alberta Mills at <a href="mailto:cpsc-os@cpsc.gov">cpsc-os@cpsc.gov</a>, for inclusion in the public record. Confidentiality concerns should not be a basis for failing to provide responsive information, as confidential treatment may be requested under the Commission's rules, 16 C.F.R. § 1015.18.

At this time, I am asking for this information solely in my capacity as Commissioner, and not pursuant to the Commission's compulsory powers under Section 27(b) of the Consumer Product Safety Act, 15 U.S.C. § 2076.

Please send the requested responses to <a href="RLipp@cpsc.gov">RLipp@cpsc.gov</a>.

Thank you for your attention and assistance.

Sincerely,

Richard L. Trumka Jr.

Male

Commissioner

## ATTACHMENT C LETTER TO SAWSTOP



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

Matt Howard Chief Executive Officer SawStop 11555 SW Myslony Street Tualatin, OR 97062

Dear Mr. Howard,

The Consumer Product Safety Commission (CPSC) has an open rulemaking proceeding on the safety of table saws. Supporting that proceeding, CPSC's staff recently prepared a public briefing package, which mentions a Power Tool Institute (PTI) Joint Venture effort among Hitachi, Bosch, Stanley Black and Decker, and Techtronic Industries (PTI's Joint Venture). I understand that the purpose of PTI's Joint Venture was to develop new technologies that would allow companies to comply with the substantive requirements now proposed in CPSC's Supplemental Notice of Proposed Rulemaking (SNPR). In fact, according to CPSC staff, PTI's Joint Venture resulted in at least one commercially viable product containing active injury mitigation (AIM) technology. The briefing package also mentions patent litigation that may influence the ownership and availability of specific AIM technologies.

To better understand the existing technologies that may be used to comply with the proposed safety requirements and to better understand the breadth of ownership of the property rights in those technologies, I ask that you provide responses to the following question no later than November 15, 2023:

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Which companies hold licenses to use SawStop/TTS technologies related to AIM and what are the terms of those licenses?

I hope that you will provide this information, which will be useful to CPSC's consideration of the proposed rule, including determining how quickly a rule could be implemented. Please provide a copy of your response to Commission Secretary Alberta Mills at <a href="mailto:cpsc-os@cpsc.gov">cpsc-os@cpsc.gov</a>, for inclusion in the public record. Confidentiality concerns should not be a basis for failing to provide responsive information, as confidential treatment may be requested under the Commission's rules, 16 C.F.R. § 1015.18.

At this time, I am asking for this information solely in my capacity as Commissioner, and not pursuant to the Commission's compulsory powers under Section 27(b) of the Consumer Product Safety Act, 15 U.S.C. § 2076.

Please send the requested responses to <a href="RLipp@cpsc.gov">RLipp@cpsc.gov</a>.

Thank you for your attention and assistance.

Sincerely,

Richard L. Trumka Jr.

Male

Commissioner

## ATTACHMENT D LETTER TO HITACHI



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

October 18, 2023

Christopher Leslie General Counsel, SVP, Chief Legal & Compliance Officer Hitachi America, Ltd. 2535 Augustine Drive Santa Clara, CA 95054

Dear Mr. Leslie,

The Consumer Product Safety Commission (CPSC) has an open rulemaking proceeding on the safety of table saws. Supporting that proceeding, CPSC's staff recently prepared a public briefing package, which mentions a Power Tool Institute (PTI) Joint Venture effort among Hitachi, Bosch, Stanley Black and Decker, and Techtronic Industries (PTI's Joint Venture). I understand that the purpose of PTI's Joint Venture was to develop new technologies that would allow companies to comply with the substantive requirements now proposed in CPSC's Supplemental Notice of Proposed Rulemaking (SNPR). In fact, according to CPSC staff, PTI's Joint Venture resulted in at least one commercially viable product containing active injury mitigation (AIM) technology. The briefing package also mentions patent litigation that may influence the ownership and availability of specific AIM technologies.

To better understand the existing technologies that may be used to comply with the proposed safety requirements and to better understand the breadth of ownership of the property rights in those technologies, I ask that you provide responses to the following questions no later than November 15, 2023:

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<sup>&</sup>lt;sup>2</sup> *Id.* at OS 127-28.

- 1. What are the terms of PTI's Joint Venture? Please provide documents describing the complete terms of PTI's Joint Venture.
- 2. What AIM-related technologies were developed by, through, or as a result of PTI's Joint Venture? Please provide copies of any patents issued or documents describing any non-patented technologies developed by, through, or as a result of PTI's Joint Venture.
- 3. Does Hitachi own property rights—including but not limited to patents, licenses, and options to license—in the AIM-related products of PTI's Joint Venture and what are the rights owned?
- 4. Does Hitachi hold licenses to use SawStop/TTS technologies related to AIM and what are the terms of those licenses?

I hope that you will provide this information, which will be useful to CPSC's consideration of the proposed rule, including determining how quickly a rule could be implemented. Please provide a copy of your response to Commission Secretary Alberta Mills at <a href="mailto:cpsc-os@cpsc.gov">cpsc-os@cpsc.gov</a>, for inclusion in the public record. Confidentiality concerns should not be a basis for failing to provide responsive information, as confidential treatment may be requested under the Commission's rules, 16 C.F.R. § 1015.18.

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Please send the requested responses to <a href="RLipp@cpsc.gov">RLipp@cpsc.gov</a>.

Thank you for your attention and assistance.

Sincerely,

Richard L. Trumka Jr.

Male

Commissioner

## ATTACHMENT E LETTER TO STANLEY BLACK & DECKER



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

October 18, 2023

Frank Mannarino
President of U.S. Retail & Canada
Stanley Black & Decker
1000 Stanley Drive
New Britain, CT 06053

Dear Mr. Mannarino,

The Consumer Product Safety Commission (CPSC) has an open rulemaking proceeding on the safety of table saws. Supporting that proceeding, CPSC's staff recently prepared a public briefing package, which mentions a Power Tool Institute (PTI) Joint Venture effort among Stanley Black & Decker, Techtronic Industries, Hitachi, and Bosch (PTI's Joint Venture). I understand that the purpose of PTI's Joint Venture was to develop new technologies that would allow companies to comply with the substantive requirements now proposed in CPSC's Supplemental Notice of Proposed Rulemaking (SNPR). In fact, according to CPSC staff, PTI's Joint Venture resulted in at least one commercially viable product containing active injury mitigation (AIM) technology. The briefing package also mentions patent litigation that may influence the ownership and availability of specific AIM technologies.

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- 1. What are the terms of PTI's Joint Venture? Please provide documents describing the complete terms of PTI's Joint Venture.
- 2. What AIM-related technologies were developed by, through, or as a result of PTI's Joint Venture? Please provide copies of any patents issued or documents describing any non-patented technologies developed by, through, or as a result of PTI's Joint Venture.
- 3. Does Stanley Black & Decker own property rights—including but not limited to patents, licenses, and options to license—in the AIM-related products of PTI's Joint Venture and what are the rights owned?
- 4. Does Stanley Black & Decker hold licenses to use SawStop/TTS technologies related to AIM and what are the terms of those licenses?

I hope that you will provide this information, which will be useful to CPSC's consideration of the proposed rule, including determining how quickly a rule could be implemented. Please provide a copy of your response to Commission Secretary Alberta Mills at <a href="mailto:cpsc-os@cpsc.gov">cpsc-os@cpsc.gov</a>, for inclusion in the public record. Confidentiality concerns should not be a basis for failing to provide responsive information, as confidential treatment may be requested under the Commission's rules, 16 C.F.R. § 1015.18.

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Please send the requested responses to RLipp@cpsc.gov.

Thank you for your attention and assistance.

Sincerely,

Richard L. Trumka Jr.

Mala

Commissioner

# ATTACHMENT F LETTER TO TECHTRONIC



4330 EAST WEST HIGHWAY BETHESDA, MD 20814

#### COMMISSIONER RICH TRUMKA JR.

October 18, 2023

Joseph Galli Jr.
Chief Executive Officer
Techtronic Industries North America, Inc.
450 East Las Olas Boulevard
Suite 1500
Fort Lauderdale, FL 33301

Dear Mr. Galli,

The Consumer Product Safety Commission (CPSC) has an open rulemaking proceeding on the safety of table saws. Supporting that proceeding, CPSC's staff recently prepared a public briefing package, which mentions a Power Tool Institute (PTI) Joint Venture effort among Techtronic Industries, Hitachi, Stanley Black and Decker, and Bosch (PTI's Joint Venture). I understand that the purpose of PTI's Joint Venture was to develop new technologies that would allow companies to comply with the substantive requirements now proposed in CPSC's Supplemental Notice of Proposed Rulemaking (SNPR). In fact, according to CPSC staff, PTI's Joint Venture resulted in at least one commercially viable product containing active injury mitigation (AIM) technology. The briefing package also mentions patent litigation that may influence the ownership and availability of specific AIM technologies.

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- 1. What are the terms of PTI's Joint Venture? Please provide documents describing the complete terms of PTI's Joint Venture.
- 2. What AIM-related technologies were developed by, through, or as a result of PTI's Joint Venture? Please provide copies of any patents issued or documents describing any non-patented technologies developed by, through, or as a result of PTI's Joint Venture.
- 3. Does Techtronic Industries own property rights—including but not limited to patents, licenses, and options to license—in the AIM-related products of PTI's Joint Venture and what are the rights owned?
- 4. Does Techtronic Industries hold licenses to use SawStop/TTS technologies related to AIM and what are the terms of those licenses?

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Please send the requested responses to <a href="RLipp@cpsc.gov">RLipp@cpsc.gov</a>.

Thank you for your attention and assistance.

Sincerely,

Richard L. Trumka Jr.

Male

Commissioner