



United States

**Consumer Product Safety Commission**

# 2024 Report of Deaths and Injuries Involving Off-Highway Vehicles with More than Two Wheels

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Chao Zhang  
Directorate for Epidemiology  
Division of Hazard Analysis  
U.S. Consumer Product Safety Commission  
4330 East West Highway  
Bethesda, MD 20814

*This report was prepared by the CPSC staff.  
It has not been reviewed or approved by,  
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# Executive Summary

## Reported Off-Highway Vehicle-Related Fatalities

- As of September 2024, staff of the U.S. Consumer Product Safety Commission (CPSC) considers the years 2019–2021 to be the most recent complete (or nearly complete) three-year period of reported fatalities associated with Off-Highway Vehicles (OHVs). CPSC staff is aware of 2,577 deaths associated with OHVs that resulted from 2,509 incidents between 2019 through 2021.
- Of those 2,577 reported OHV-related deaths, CPSC staff associates 1,728 with all-terrain vehicles (ATVs), 651 with recreational off-highway vehicles (ROVs), and 57 with utility terrain vehicles (UTVs). For the remaining 141 deaths, staff concluded the vehicle involved was either an ROV or a UTV but does not know the correct classification between these vehicle types.
- Reported fatalities were distributed among these age groups as follows: under 12 (5%), 12–15 (8%), 16–24 (15%), 25–34 (15%), 35–44 (14%), 45–54 (13%), and 55+ (30%).<sup>1</sup>
- Most of the 2,577 decedents were male (81%); 19% were female.<sup>2</sup>
- The most common fatality hazards associated with OHV-related deaths were overturns and collisions with another vehicle or a stationary object (like a tree). OHV occupants were frequently ejected in these types of deadly incidents.

## Off-Highway Vehicle-Related Emergency Department-Treated Injury Estimates

- Over the 5-year period from 2019 through 2023, there were an estimated 509,900 emergency department-treated injuries in the United States that were associated with OHVs. This corresponds to an annual average of around 102,000 emergency department-treated injuries over the period.
- From 2019 to 2023—the most recent years for which nearly complete data are available—the estimated yearly rate of emergency department-treated, OHV-related injuries ranged from around 28–34 injuries per 100,000 people.
- There was no statistically significant evidence of a linear trend in estimated injuries for the 5-year period; however, there was a significant increase in estimated injuries between 2019 and 2020.

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<sup>1</sup> There were 12 deaths among the 2,577 total where the victim's age was unknown.

<sup>2</sup> There were 17 deaths among the 2,577 total where the victim's sex was unknown.

- Estimated injuries were distributed among these age groups as follows: under 12 (13%), 12–15 (14%), 16–24 (22%), 25–34 (19%), 35–44 (13%), 45–54 (9%), and 55+ (10%). Of these groups, the age groups from ages 12 through 34 were overrepresented compared to their representation in the U.S. population.
- Both 2020 and 2021 saw a rise in more serious injuries (cases that were admitted or treated and transferred to another hospital) when compared with 2019. The increase from 2019 to 2020 was statistically significant (p-value < 0.01). Overall, there was no statistically significant evidence of any linear trend in the estimated number of hospitalizations during the 5-year period.

In the most recent year's (2023) estimate for emergency department-treated injuries associated with OHVs, for all ages:

- The most common diagnoses were fractures (29%), contusions/abrasions (18%), and internal organ injuries (15%).
- The most common primary injured body parts were the head and neck (34%), the arms (shoulders to fingertips, 25%), the torso (19%), and the legs (19%).
- Most of the injured were males (67%); about one-third (33%) were females.
- Most of those injured were treated and released (76%) or hospitalized (20%).

### 2023 Special Study on OHV-Related Emergency Department-Treated Injuries

- By following up on on OHV-related NEISS injury cases from 2023 through a special study, staff were able to obtain complete responses that provided additional information for 174 injury cases.
- Based on the information provided by the injury victims in this special study, staff computed a more refined injury estimate of 99,000 for 2023, compared to 100,400 in the original NEISS sample, which is based on information from the hospital medical record.
- ROVs and UTVs accounted for 33% of estimated injuries after the additional investigation possible from the special study, compared to 15% of injuries based on NEISS product code classification.
- The OHV overturned in 63% of injuries, and the victim was ejected in 78% of injuries.
- Sixty-nine percent of injuries in the special study involved the OHV driver, while 31% of injuries were to passengers.
- The victim reported wearing a helmet in 29% of injuries.
- Most (77%) injuries occurred on flat terrain, and 86% of injuries occurred on dry terrain.

# Introduction

This report presents information collected by CPSC staff on deaths and injuries associated with the use of off-highway vehicles with more than two wheels. These OHVs comprise three categories: All-Terrain Vehicles (ATVs), Recreational Off-Highway Vehicles (ROVs), or Utility Terrain Vehicles (UTVs). These three classifications of OHVs are described in further detail below.

This report defines ATVs as off-road, motorized vehicles with three or more low-pressure tires, a straddle seat for the operator, and handlebars for steering control. ROVs and UTVs have many similarities; they are both off-road vehicles with four or more tires. They differ from ATVs in that both ROVs and UTVs have non-straddle, or “side-by-side” seating, and automotive-type controls for steering, throttle, and braking (*i.e.*, a steering wheel and pedals).<sup>3</sup>

This report defines ROVs as motorized vehicles designed for off-highway use with the following features: four or more pneumatic tires designed for off-highway use; bench or bucket seats for two or more occupants; automotive-type controls for steering, throttle, and braking; and a maximum vehicle speed exceeding 30 miles per hour (mph). ROVs are also equipped with rollover protective structures (ROPS), seatbelts, and other restraints—like doors, nets and shoulder barriers—to help protect its occupants. (ROV NPR, 79 *Fed. Reg.* 68,964, November 19, 2014).

This report defines UTVs very similarly to ROVs; however, their maximum speed does not exceed 25-30 mph, and compared to ROVs, they are generally equipped with larger cargo beds and may not always be equipped with ROPS, seatbelts, and other safety restraints.

In the late 1980s, the major ATV distributors agreed to stop distributing three-wheel ATVs. More recently, the Consumer Product Safety Improvement Act of 2008 enacted a statutory prohibition on the importation and distribution of new three-wheel ATVs in the United States. 15 U.S.C. § 2089(c). Some ATVs, ROVs, and UTVs are sold with more than four wheels (either 5 or 6), but they have always held a very small proportion of the overall OHV market share. As such, almost all ATVs, ROVs, and UTVs currently in use are four-wheeled vehicles.

The purpose of this report is to present information regarding deaths and injuries involving the various types of OHVs (ATVs, ROVs, and UTVs). National estimates of U.S. hospital emergency department-treated injuries related to OHVs have been computed for the years 2019 through 2023. In addition, results from the special study mentioned in previous annual reports are presented for the year 2023. This report does *not* cover deaths and injuries related to all vehicles with off-road capability. For example, dune buggies, sand rails, golf carts, licensed motor vehicles (*i.e.*, sport utility vehicles, jeeps), and two-wheeled OHVs (*i.e.*, dirt bikes, off-road motorcycles) are all excluded<sup>4</sup> from the analyses and discussion that follow.

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<sup>3</sup> Definition from ANSI/ROHVA 1 *American National Standard for Recreational Off-Highway Vehicles*.

<sup>4</sup> All incidents involving collisions or other interactions with OHVs, as defined above, are included, regardless of the type of the other vehicle involved.

## Off-Highway Vehicle Fatalities<sup>5</sup>

This section provides an overview of OHV-related incidents occurring between 2019 and 2021 that resulted in one or more fatalities. Data are obtained from the Consumer Product Safety Risk Management System (CPSRMS).<sup>6</sup> Among the various types of reports included in CPSRMS are death certificates from the 50 states and the territories. Since, for these data, there was generally a lag of at least 2 to 3 years between date of death and the date that the incident was reported to CPSC, staff considers the latest 3 years of data (2022–2024) to be incomplete, and thus, staff excluded those years from this report. This report provides an analysis of deaths that occurred between 2019 and 2021 because it is the most recent 3-year period where the data are considered complete, or nearly complete.

Because CPSRMS data is anecdotal, and CPSC continues to review incoming reports for the relevant period, the number of fatal incidents and deaths given here should be considered only as fatal incidents or deaths reported to CPSC as of September 2024. Additional incidents may be recognized in the future.

### Reported Deaths

As of September 2024, CPSC staff received reports of 2,509 fatal off-highway vehicle-related incidents that occurred during the 3-year period between 2019 and 2021, which resulted in 2,577 deaths. In rare cases, due to the delayed occurrence of death from injuries sustained during an OHV-related incident, the year of death may be later than the year in which the incident occurred. Since some incidents involve multiple fatalities, the total number of fatal *incidents* is less than the total number of *deaths*. Table 1 presents the current count of reported fatal OHV-related incidents by vehicle classification,<sup>7</sup> as detailed in the Introduction.

Since last year's report, one new OHV-related fatality occurring in 2019 and two new OHV-related fatalities occurring in 2020 have been reported in CPSRMS. Two fatal incidents (including one double fatality) that occurred in 2019 and two fatal incidents that occurred in 2020 were later determined to be out of scope; three of these incidents involved a modified OHV, while one incident involved a golf cart. Additionally, one fatal incident previously counted in 2019 was later determined to have actually occurred in 2020, two fatal incidents previously counted in 2020 were later determined to have actually occurred in 2019, and one fatal incident previously

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<sup>5</sup> Staff includes in this report all reported fatal incidents involving a collision of an OHV (ATV, ROV, and/or UTV), even if the occupant(s) of the OHV survived, if at least one person, such as a pedestrian bystander or an occupant of another type of vehicle (e.g., bicycle, dirt bike), suffered fatal injury. Several single fatality incidents reported collision of both an ATV and ROV, but staff allocated these incidents only to the classification corresponding to the type of vehicle occupied by the deceased, to ensure mutual exclusivity and correct incident totals.

<sup>6</sup> Fatal injury cases from the National Electronic Injury Surveillance System (NEISS) are also included in the CPSRMS database. See Appendix A for more information on reporting sources for fatal incidents included in CPSRMS.

<sup>7</sup> Staff classified fatalities reported as an "ATV," absent further information collection, as ATVs—although staff is aware that this descriptor, as mentioned in death certificates, MECAP reports or other sources, is not always accurate. Thus, some of the "ATV" fatalities classified in this report may have actually involved other type(s) of OHVs. Most of the incidents classified specifically as ROVs, UTVs, or "Unknown (ROV or UTV)" were so classified with the benefit of an in-depth investigation (IDI) and review in collaboration with CPSC engineering staff. Some combination of incident information collected, such as VIN, vehicle make and model, photographs, and/or other descriptions supported these determinations.



counted in 2020 was later determined to have occurred in 2021. Lastly, one single fatality incident in 2019 was later determined to have involved a double fatality.

The previous two annual reports misclassified several ROV or UTV-related fatalities from 2019 as ATV-related fatalities; as such, the distribution of vehicle classifications in Table 1 for 2019 has been updated accordingly. Similarly, the distribution of vehicle classifications for 2020 has changed from the prior report to account for updated vehicle information collected from in-depth investigations conducted by CPSC staff.

Due to reduced capacity for OHV-related fatality investigations due to lower funding of CPSC, staff is unable to present a finalized distribution of reported fatal incidents in Table 1 and reported fatalities in Table 3 by vehicle classification for 2021; however, the *total* number of reported fatal incidents and reported fatalities for 2021 in these two tables is considered accurate as of September 2024. The distribution of vehicle classifications for 2021 will be updated in a future annual report, as additional information regarding the vehicles involved becomes available.

**Table 1: Reported Fatal Incidents Associated with Off-Highway Vehicles by Vehicle Classification and Incident Year, 2019–2021**

	Vehicle Classification				
Year	ATV	ROV	UTV	Unknown (ROV or UTV)	Total Fatal OHV Incidents
2019	484	191	18	30	<b>723</b>
2020	620	267	23	52	<b>962</b>
2021	593	162	14	55	<b>824</b>
<b>Total</b>	<b>1,697</b>	<b>620</b>	<b>55</b>	<b>137</b>	<b>2,509</b>

Source: CPSRMS.

As mentioned, a single OHV-related incident may result in multiple fatalities. This was the case for at least 65 of the 2,509 reported fatal incidents (3%), of which 62 were double fatalities and 3 were triple fatalities. Table 2 presents the distribution of reported incidents involving multiple fatalities by vehicle classification for the entire 3-year period.



**Table 2: Incidents Associated with OHVs Involving Multiple Reported Fatalities by Vehicle Classification and Number of Deaths Per Incident, 2019–2021**

	Vehicle Classification				
Number of Fatalities Per Incident	ATV	ROV	UTV	Unknown (ROV or UTV)	Total Multiple Fatality Incidents
2 (Double Fatality)	29	27	2	4	<b>62</b>
3 (Triple Fatality)	1	2	0	0	<b>3</b>
<b>Total</b>	<b>30</b>	<b>29</b>	<b>2</b>	<b>4</b>	<b>65</b>

Source: CPSRMS.

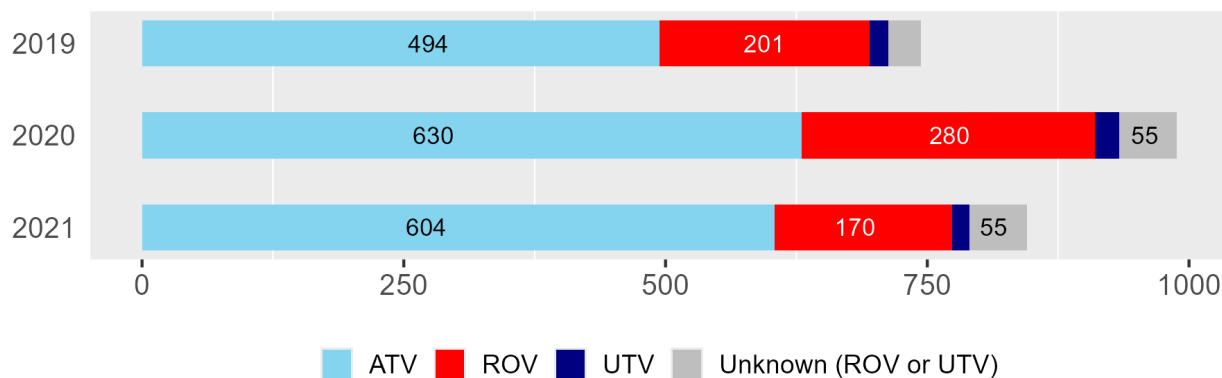
Table 3 and Figure 1 present the breakdown of reported OHV-related *fatalities* by incident year and vehicle classification, accounting for the multiple-fatality incidents presented in Table 2.

**Table 3: Reported Total Deaths Associated with Off-Highway Vehicles by Vehicle Classification and Incident Year, 2019–2021**

	Vehicle Classification				
Year	ATV	ROV	UTV	Unknown (ROV or UTV)	Total Deaths
2019	494	201	18	31	<b>744</b>
2020	630	280	23	55	<b>988</b>
2021	604	170	16	55	<b>845</b>
<b>Total</b>	<b>1,728</b>	<b>651</b>	<b>57</b>	<b>141</b>	<b>2,577</b>

Source: CPSRMS.

**Figure 1: Reported OHV-Related Fatalities by Vehicle Classification and Incident Year, 2019–2021**



Source: CPSRMS.

## Reported Deaths by Incident State

Table 4 lists both the total number of fatal incidents and total deaths due to OHV-related incidents for the 49 states with reported fatalities, as well as the percentage of OHV-related fatalities during the 3-year period (2019–2021) attributed to each state. States are listed in descending order of the number of reported deaths. The states with the highest number of reported deaths during the 3-year period were California (153), Pennsylvania (133), West Virginia (127), Kentucky (124), and Georgia (117). Together, these five states accounted for 654 fatalities from 635 incidents, or around 25 percent of the total 2,577 fatalities from 2,509 incidents. As of September 2024, no fatal incidents occurring between 2019 and 2021 were reported from Rhode Island, the District of Columbia, Puerto Rico, or other U.S. territories; as such, these locations are not included in either Table 4 or Figure 2.

**Table 4: Reported OHV-Related Fatal Incidents and Total Deaths by Incident State, 2019–2021**

State	Reported Fatal Incidents	Reported Deaths from Incidents	Percent of All Reported Deaths
California	144	153	5.9%
Pennsylvania	130	133	5.2%
West Virginia	124	127	4.9%
Kentucky	122	124	4.8%
Georgia	115	117	4.5%
Florida	107	107	4.2%
Tennessee	101	104	4.0%
Texas	91	94	3.6%
Ohio	83	86	3.3%
North Carolina	82	86	3.3%
Missouri	85	85	3.3%
Alabama	76	77	3.0%
New York	75	77	3.0%
Oklahoma	74	77	3.0%
Minnesota	76	76	2.9%
Louisiana	67	69	2.7%
Mississippi	61	65	2.5%
Michigan	57	57	2.2%
South Carolina	55	57	2.2%
Colorado	49	49	1.9%
Arizona	46	48	1.9%
Wisconsin	46	48	1.9%
Idaho	46	47	1.8%
Oregon	46	47	1.8%
Montana	42	46	1.8%
Virginia	44	45	1.7%
Iowa	39	39	1.5%
Indiana	39	39	1.5%
Kansas	36	36	1.4%
Arkansas	34	36	1.4%
Alaska	33	34	1.3%
Illinois	32	32	1.2%
Maine	30	30	1.2%
Wyoming	28	29	1.1%
New Mexico	23	23	0.9%
Nevada	21	21	0.8%
Nebraska	19	19	0.7%
Utah	18	18	0.7%
Maryland	17	18	0.7%
Vermont	16	17	0.7%
North Dakota	14	15	0.6%
New Jersey	13	13	0.5%
South Dakota	11	12	0.5%
Washington	11	12	0.5%
New Hampshire	9	11	0.4%
Connecticut	10	10	0.4%
Massachusetts	8	8	0.3%
Delaware	2	2	0.1%
Hawaii	2	2	0.1%

Source: CPSRMS.

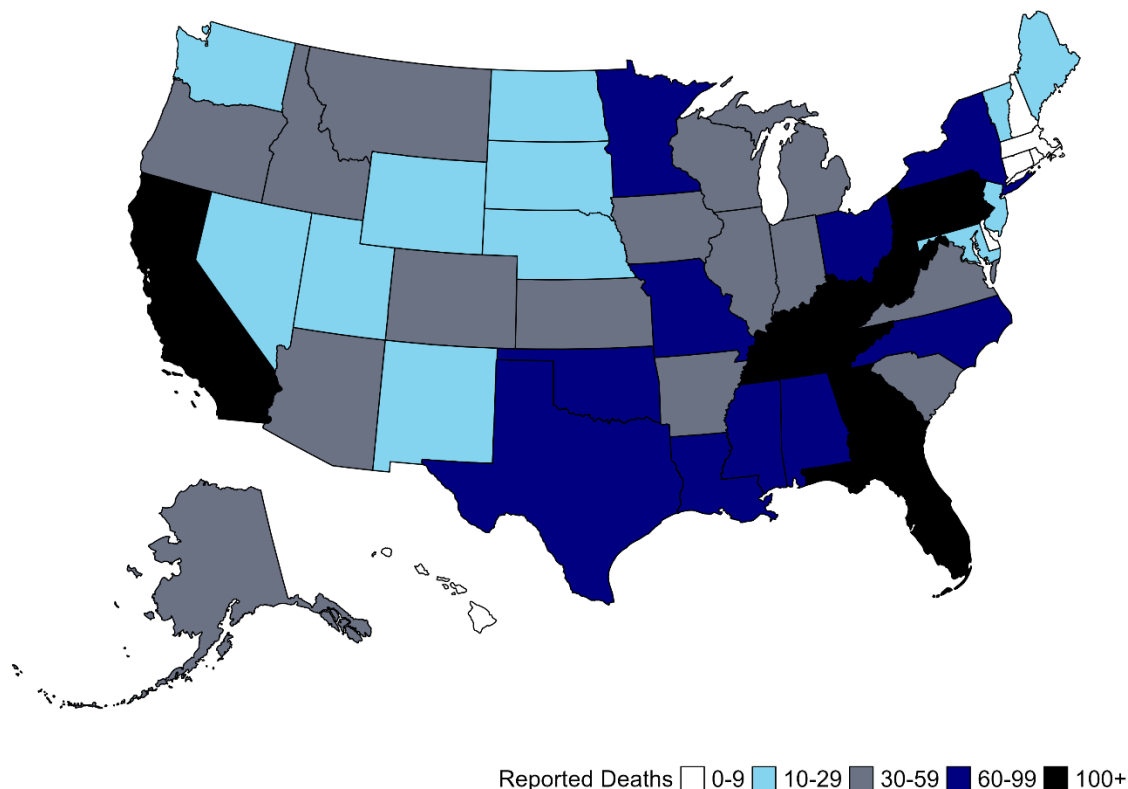
States are listed in descending order of total reported deaths between 2019 and 2021 from OHV-related incidents. Percentages may not sum to 100% due to rounding.

When reviewing state-level fatal incidents and death counts between 2019 and 2021, staff notes the following:

- Consistent with previous CPSC annual reports on both ATV-related and OHV-related deaths and injuries, the counts provided in Table 4 are *not* adjusted for state-level demographic characteristics (*i.e.*, total population, age distribution).
- Consistent with CPSC annual reports on OHV-related deaths and injuries published since December 2020, the counts provided in Table 4 reflect the state and year in which the *incident* occurred, rather than the state and year in which the *death(s)* occurred.
- While CPSC considers reporting for 2019–2021 to be nearly complete, death certificate data from Texas, Washington and Wisconsin for these 3 years are limited compared to previous years. Thus, reporting is likely still incomplete for these states, and their fatal incident and death counts may increase in future annual reports.

Figure 2 is a choropleth map of the total number of reported OHV-related deaths in each state between 2019 and 2021.

**Figure 2: Reported OHV-Related Fatalities by Incident State, 2019–2021**



Source: CPSRMS.

## Reported Deaths of Children Compared with All Ages

Review of fatalities from OHV-related incidents found that 342 (13%) of the 2,577 decedents between 2019 and 2021 were under the age of 16, and 137 (5%) were under the age of 12. Among the decedents younger than 16, 40 percent were younger than 12. Table 5 provides a breakdown of the total number of reported fatalities by year for both the Under 16 and Under 12 age groups, as well as the corresponding percentages to the total number of reported fatalities for the overall period and each year. The yearly percentage of child decedents under the age of 16 who were also under the age of 12 is also provided.

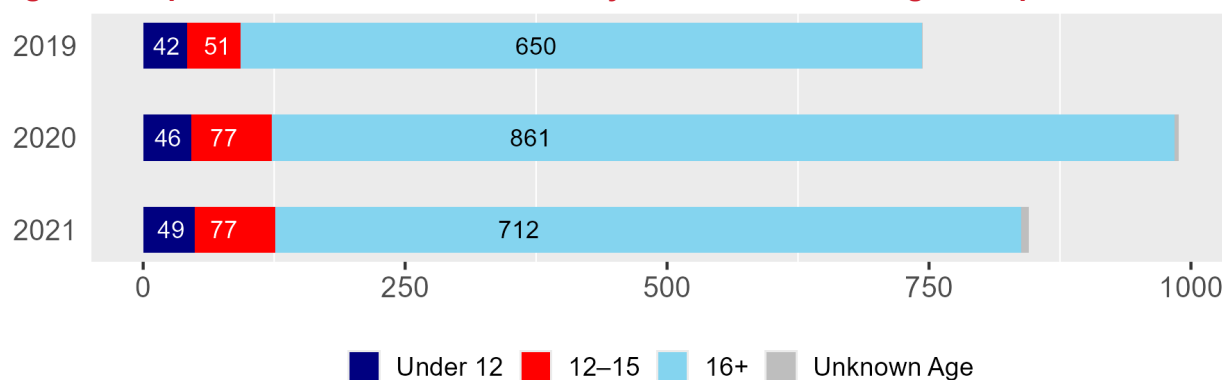
**Table 5: Reported OHV-Related Fatalities for All Ages and Children's Age Groups, 2019–2021**

	All Ages	Under 16 Years of Age		Under 12 Years of Age		
Year	Deaths	Deaths	Percent of All Deaths	Deaths	Percent of All Ages	Percent of Deaths under 16
2019	744	93	13%	42	6%	45%
2020	988	123	12%	46	5%	37%
2021	845	126	15%	49	6%	39%
<b>Total</b>	<b>2,577</b>	<b>342</b>	<b>13%</b>	<b>137</b>	<b>5%</b>	<b>40%</b>

Source: CPSRMS.

Figure 3 displays the distribution of OHV-related fatalities by year, divided into the following mutually exclusive age groups: Under 12, 12–15, 16 or over, and decedents of unknown age.<sup>8</sup>

**Figure 3: Reported OHV-Related Fatalities by Year & Children's Age Groups, 2019–2021**



Source: CPSRMS.

<sup>8</sup> There were 1, 4, and 9 decedents of unknown age in 2019, 2020, and 2021 respectively.

## Reported Deaths of Various Age Groups

Table 6 presents the distribution of OHV-related fatalities by year, divided into mutually exclusive age groups. Figure 4 presents a comparison of the distribution of decedent age groups for the 3-year period with the estimated age distribution of the U.S. population in 2021.

Comparing the age distributions for OHV-related fatalities and the U.S. population as a whole, the largest imbalances mostly appear in the younger age groups. Disproportionately fewer fatalities are reported among children under the age of 12, compared to their population share. The opposite observation can be made for the 12–15 and 16–24 age groups, albeit to a smaller degree. Staff does not know whether this is due to differences in OHV usage across age groups or other factors.

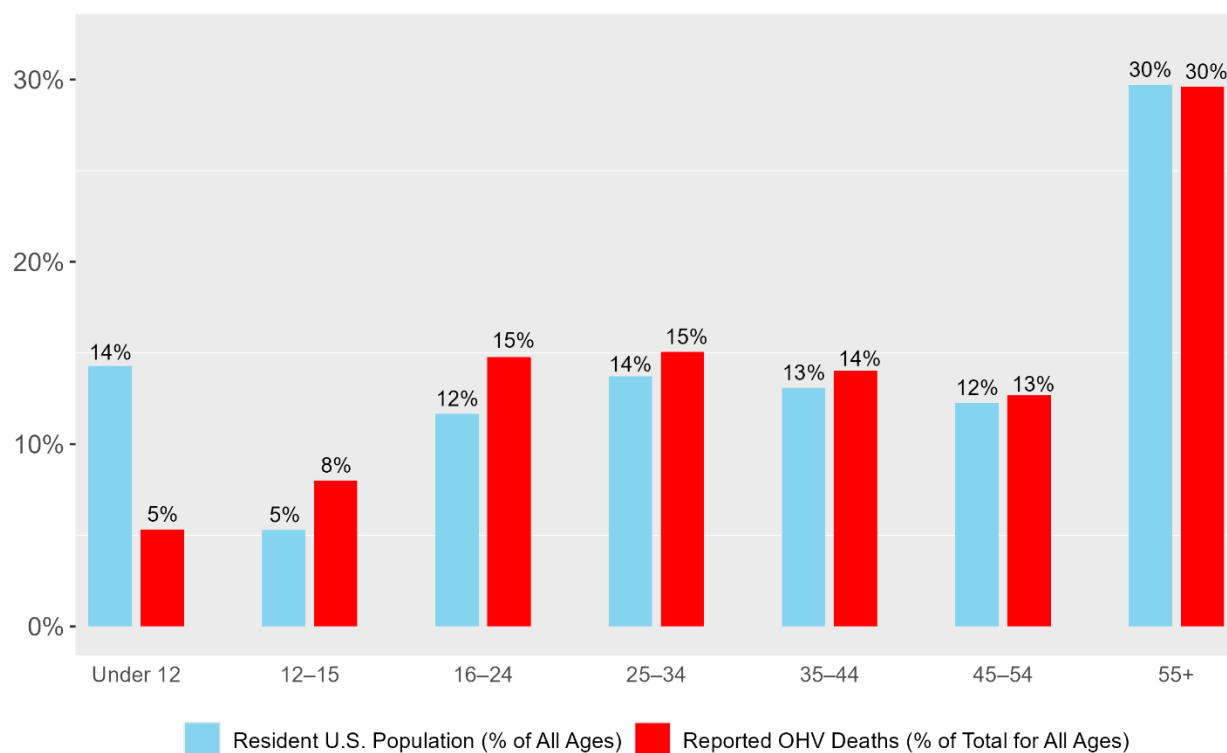
**Table 6: Reported OHV-Related Fatalities by Age Group, 2019–2021**

	Age Group (in years)								
Year	Under 12	12–15	16–24	25–34	35–44	45–54	55+	Unknown	Total
2019	42	51	112	99	94	106	239	1	744
2020	46	77	146	170	139	123	283	4	988
2021	49	77	124	118	129	96	245	7	845
<b>Total</b>	<b>137</b>	<b>205</b>	<b>382</b>	<b>387</b>	<b>362</b>	<b>325</b>	<b>767</b>	<b>12</b>	<b>2,577</b>
<b>Percent of Total</b>	5%	8%	15%	15%	14%	13%	30%	<1%	

Source: CPSRMS.

Percentages may not sum to 100% due to rounding.

**Figure 4: Reported OHV-Related Fatalities Per Year by Age Group, 2019–2021**



Source: CPSRMS and U.S. Census Bureau.<sup>9</sup>

### Summary of Reported Deaths by Sex, Race, and Ethnicity

Males were overrepresented in the reported OHV-related fatalities; between 2019 and 2021, for each year, around 80–81 percent of the decedents were male, whereas about 19–20 percent were female. In comparison, the U.S. population was estimated to be approximately 49–50 percent male and 50–51 percent female during the 3-year period.

Table 7 presents the distribution of decedents' sex by age group for the entire 3-year period. Males constitute a substantial majority of fatalities in all age groups, and the sex imbalance appears to increase for the older age groups, where around 90 percent of decedents in the 55+ age group are male.

<sup>9</sup> Resident U.S. Population percentages are based on the most recent U.S. population estimates published by the U.S. Census Bureau for July 1, 2021, accessible [here](#).



**Table 7: Reported OHV-Related Fatality Sex by Age Group, 2019–2021**

	Age Group (in years)							
Sex	Overall	Under 12	12–15	16–24	25–34	35–44	45–54	55+
Female	19%	25%	35%	28%	21%	17%	14%	11%
Male	81%	75%	65%	72%	79%	83%	86%	89%

Source: CPSRMS.

There were 12 fatalities where the victim's age and/or sex was not listed; these fatalities were not counted in this table.

Race data are partially incomplete for OHV-related fatalities between 2019 and 2021, with around 8 percent of reported deaths denoting an unknown or unspecified race. For the 3-year period, among the 2,577 reported deaths, at least 81 percent were White, at least 6 percent were Black/African-American, and at least 4 percent were classified as another race (including Asian, American Indian/Alaska Native, Native Hawaiian/Pacific Islander, and unspecified other races). In comparison, between 2019 and 2021, the distribution of the U.S. population by race was estimated to be around 75–76 percent white, 13–14 percent Black/African-American, and 11 percent other races.

Similar to data for race, data for ethnicity, defined as either Hispanic or non-Hispanic, are partially incomplete for the 3-year period, with around 11 percent of reported deaths denoting an unknown or unspecified ethnicity. Between 2019 and 2021, among the 2,577 reported deaths, at least 10 percent of the victims were Hispanic, and at least 80 percent of the victims were non-Hispanic. In comparison, between 2019 and 2021, the distribution of the U.S. population by ethnicity was estimated to be around 18–19 percent Hispanic and 81–82 percent non-Hispanic.

It should be reiterated that because CPSRMS data are anecdotal, the above distributions cannot be used to make inferences about *all* OHV-related fatalities in the United States.

### Observed OHV Hazard Patterns

**Overturning** is a common hazard present in incidents involving all types of OHVs. An overturning vehicle report may specify that the vehicle overturned forward, backward, sideways (also known as a rollover), or in an unknown direction. Forward and backward overturns often occur while ascending or descending steep terrain. On flat terrain, when an OHV operator attempts to make a sharp turn, the OHV may roll over (overturn sideways). This can occur due to a variety of factors, such as driving at a high rate of speed, change in the terrain surface type (*i.e.*, from gravel to sand), or improper loading. However, rollovers can also occur on sloped or uneven terrain. Rollovers are especially consequential for ROVs; based on a previous review of 801 in-depth investigations (IDIs) of fatal ROV incidents,<sup>10</sup> more than two-thirds involved a rollover of the vehicle. About one-fifth of ROV fatalities in the same sample involved an attempt

<sup>10</sup> CPSC staff analyses conducted in support of ROV Termination Package and Congressional Report, June 2020.

on *level* terrain to make a turn prior to rollover. Staff's review of historical ATV data<sup>11</sup> found that the ATV overturned in at least 65 percent of fatal incidents, but this also includes incidents involving other events, like collisions, which may have preceded the ATV overturning. Overall, the review found overturning as the primary hazard in about 38 percent of ATV fatalities.

**Collisions** are the other most frequently observed hazard associated with OHV-related fatalities. Incidents generally involve collisions with stationary objects (e.g., trees, people, animals), or with vehicles, including other OHVs. Collisions are particularly common among ATV fatalities; the aforementioned review of ATV data found collisions to be the *primary* hazard in around 37 percent of fatalities. This figure does not include collisions that may have resulted from other hazards. At least 61 percent of ATV fatalities in the previously mentioned sample were with stationary objects, such as trees, guard rails, or mailboxes. More than 30 percent occurred with other vehicles. The remaining collisions involved striking animals (4%) or pedestrian bystanders (<1%). Similarly, collisions are a common hazard in ROV/UTV fatalities. From the aforementioned review of 801 IDIs for fatal incidents from ROVs, staff noted collisions (of any type) in about 16 percent of fatalities.

Hazards associated with OHV-related fatalities are not mutually exclusive; the fatality reports may describe scenarios that involve both overturning and collision, as well as combinations of other hazards. Additionally, other fatality hazards observed by staff include **drowning** from falling into a body of water, **fire** (typically from an ROV), being **ejected** or falling without substantial preceding events (*i.e.*, a collision or overturning), and **impalement** from sticks or other debris penetrating an ROV or UTV (usually through the floorboard from the vehicle's underside).

Ejection of the occupant(s) appears to occur in most OHV-related fatalities. For ROV-related fatalities in particular, the aforementioned staff assessment of 801 IDIs found that more than 80 percent of decedents were ejected from the ROV (either fully or partially). For fatal incidents involving ATVs, which are not equipped with seatbelts or other restraints, the victims usually do not remain seated on the ATV after the incident.

Lastly, information regarding alcohol consumption is often present in coroners' toxicology or police reports, which are obtained when available during the IDI process. Alcohol consumption by the OHV operator was reported as a factor in 38 percent of fatal incidents. This can be considered a lower bound for the percentage of OHV incidents in which alcohol was a factor.<sup>12</sup>

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<sup>11</sup> Based on analysis of deaths in the All-Terrain Vehicle Death database for the years 2010 through 2013, when every death in the database had the primary hazard coded.

<sup>12</sup> Based on analysis of all OHV-related fatal incidents between 2018 and 2020 with a completed in-depth investigation (IDI).

# Off-Highway Vehicle-Related Emergency Department-Treated Injuries

The analyses in this section are based on NEISS data that were originally coded as involving an ATV, ROV, or UTV-related injury. Additionally, through inviting the injury victims involved in these OHV-related NEISS cases to participate in a follow-up survey, CPSC conducts a special study to ascertain the accuracy of these original product code assignments. Analysis of responses to the NEISS special study questionnaire, beginning on page 27, found that the medical record was in some instances inaccurate in coding the OHV involved when compared with the information provided to CPSC directly by the injury victims; accordingly, a more refined injury estimate for 2023 can be found in that section, whereas this section details the findings from the combined estimates of the original, more comprehensive NEISS sample.

For the 5-year period from January 1, 2019, through December 31, 2023, there were an estimated 509,900 emergency department-treated injuries (an annual average of 102,000 injuries) involving off-highway vehicles in the scope of this report. These estimates are derived from NEISS injury cases that include at least one of the five product codes that are used to code ATVs, ROVs, and UTVs, as well as possibly other unspecified off-highway vehicles.

For this report, all references to “injuries” or “injury rates” should be understood as “estimated emergency department-treated injuries” or “estimated rate of emergency department-treated injuries” for the referenced population group, respectively. Additionally, all references to “combined estimates” should be interpreted as the sum of estimates for all five product codes based on original product code assignments in the NEISS sample (i.e., special study results are not considered).

## Estimated Injuries by Product Code

Table 8 presents the distribution of injury estimates and corresponding NEISS sample sizes for the period 2019 through 2023, for each of the five product codes.

**Table 8: Estimates of OHV-Related, Emergency Department-Treated Injuries by Product Codes, 2019–2023**

Product Code	Product Code Description	Sample Size	5-Year Total (2019–2023)	Annual Average	Percent of Injuries
5044	Utility Vehicles (includes both ROVs and UTVs)	906	50,700	10,100	10%
3285	All-terrain vehicles (three-wheels only; exclusively off road)	102	5,100	1,000	1%
3286	All-terrain vehicles (four wheels, excluding dune buggies; exclusively off road)	5,891	288,700	57,700	57%
3287	All-terrain vehicles (number of wheels not specified; excluding dune buggies; exclusively off-road)	4,530	164,600	32,900	32%
3296	All-terrain vehicles (more than four wheels; exclusively off-road)	26	**	**	<1%
<b>Combined</b>	<b>Total (All of the above)</b>	<b>11,449*</b>	<b>509,900*</b>	<b>102,000</b>	<b>100%</b>

Source: NEISS.

Note: Calculations are based on unrounded estimates; rows may not sum to total due to presented estimates being rounded to the nearest 100.

\* A very small proportion of these injury cases involved two or more vehicles; as such, they were coded with more than one of the product codes above. As a result, the sum of the sample sizes for each individual product code slightly exceeds the combined sample size of 11,449 injury cases.

\*\* Estimate fails to meet NEISS reporting criteria because the estimate is less than 1,200. The CVs (coefficients of variation) for the reportable estimates range between 12 percent and 20 percent. More information about NEISS reporting criteria and calculation/interpretation of CVs can be found in Appendix A.

Estimates derived from each individual product code represent only the proportion that staff was able to classify under that product code, based on available information; as such, those estimates should not be presumed to represent all injuries associated with the product codes' corresponding vehicle types. CPSC staff is confident, however, in characterizing OHV injuries by using *total* estimates derived from combining all vehicle types defined by these five product codes.

Prior studies and other sources, including IDIs of OHV fatalities by CPSC staff, suggest that ROVs and UTVs, which product code 5044 encompasses, may often be mistakenly classified as ATVs (i.e., product codes 3285, 3286, 3287 or 3296) in injury narratives. Between 2019 and 2023, around 8 percent of the OHV injury cases (and around 10 percent of the estimated injuries) were classified under product code 5044. However, the proportions of both the injury cases (sample size) and the overall injury estimate attributable to product code 5044 have

increased year-over-year, as seen below in Table 8a. The year-over-year changes in estimated injuries between 2019 and 2021 are statistically significant, and there is also statistically significant evidence of a linear trend for the 5-year period (p-value = 0.02). It is unknown whether this trend can be explained by more accurate classification of the vehicles involved in these injury cases, an actual increased frequency of injuries involving ROVs and UTVs, relative to ATVs, or both.

**Table 8a: Estimates of OHV-Related, Emergency Department-Treated Injuries by Product Code 5044: Utility Vehicles (ROVs and UTVs), 2019–2023**

Year	Sample Size	Injury Estimate	Percent of Injuries
2019	87	**	5%
2020	140	7,500	7%
2021	197	10,500	10%
2022	226	12,900	14%
2023	256	14,800	15%
<b>Total</b>	<b>906</b>	<b>50,700</b>	<b>10%</b>

Source: NEISS.

\*\* Estimate fails to meet NEISS reporting criteria because the CV exceeds 33 percent. The CVs for the other four years' estimates range between 15 percent and 27 percent. More information about NEISS reporting criteria and calculation/ interpretation of CVs can be found in Appendix A.

It may be the case that the number of injuries associated with UTVs and ROVs is still underestimated here; as such, the *actual* distribution of injuries involving these vehicle types should be considered unknown. To better understand any possible discrepancies between the distribution of injuries recorded in Table 8a and the *actual* distribution of injuries by vehicle type, CPSC staff began a follow-up special study in January 2022 that will continue through at least December 2024. Results of the special study for the 2023 injury estimates can be found later in the “Special Study” section on page 27. However, for the years 2019 through 2021, without the benefit of this special study, staff is limited to providing injury estimates by the individual product codes, or as an overall combined estimate of all five OHV product codes.

### Estimated Injuries for All Ages and Children’s Age Groups

Table 9 presents the distribution by year of all estimated OHV-related injuries treated in U.S. hospital emergency departments between 2019 and 2023, along with individual annual distributions of such injuries among two children’s age groups.

**Table 9: Annual Estimates of OHV-Related, Emergency Department-Treated Injuries for All Ages and Children’s Age Groups, 2019–2023**

	All Ages	Under 16 Years of Age		Under 12 Years of Age		
Year	Estimated Treated Injuries	Estimated Treated Injuries	Percent of All Ages	Estimated Treated Injuries	Percent of All Ages	Percent of Children under 16
2019	95,900	25,800	27%	12,900	13%	50%
2020	112,300	30,500	27%	14,400	13%	47%
2021	106,600	30,500	29%	14,600	14%	48%
2022	94,700	25,600	27%	12,200	13%	48%
2023	100,400	27,200	27%	14,100	14%	52%
<b>Total</b>	<b>509,900</b>	<b>139,600</b>	<b>27%</b>	<b>68,200</b>	<b>13%</b>	<b>49%</b>

Source: NEISS.

Note: Calculations are based on unrounded estimates; rows may not sum to total due to presented estimates being rounded to the nearest 100. The coefficients of variation (CVs) for the injury estimates in this table range from around 12 percent to 19 percent. More information about calculation and interpretation of CVs can be found in Appendix A.

The 17-percent increase between 2019 and 2020, from 95,900 to 112,300 injuries, is statistically significant (p-value = 0.02). However, the net difference between the total estimates in the start year (2019) and end year (2023) of the examined time frame was not found to be statistically significant (p-value = 0.66). In addition, there was no significant statistical evidence of a linear trend in estimated injuries for the overall 5-year period (p-value = 0.76).

Between 2019 and 2023, children under 16 years represented around 27 percent of all estimated injuries, while children under 12 years made up around 13 percent of all estimated injuries and 49 percent of injuries for children under 16. Additionally, for both the Under 16 and Under 12 children’s age groups, none of the year-to-year changes in estimated injuries were found to be statistically significant.

### Estimated Injuries by Various Age Groups

Table 10 presents a breakdown, by specific age groups, of the OHV-related, emergency department-treated injuries between 2019 and 2023.

**Table 10: Annual Estimates of OHV-Related, Emergency Department-Treated Injuries by Age Group, 2019–2023**

	Age Group (in years)							
Year	Under 12	12–15	16–24	25–34	35–44	45–54	55+	Total
2019	12,900	12,900	23,900	17,800	12,000	8,100	8,200	<b>95,900</b>
2020	14,400	16,100	24,100	23,700	15,600	9,700	8,700	<b>112,300</b>
2021	14,600	15,900	22,400	18,500	15,000	8,200	11,900	<b>106,600</b>
2022	12,200	13,400	20,000	16,700	12,600	9,600	10,200	<b>94,700</b>
2023	14,100	13,100	22,500	18,300	12,000	9,300	11,200	<b>100,400</b>
<b>Total</b>	<b>68,200</b>	<b>71,400</b>	<b>112,900</b>	<b>94,900</b>	<b>67,300</b>	<b>44,900</b>	<b>50,200</b>	<b>509,900</b>
<b>Percent of Total</b>	13%	14%	22%	19%	13%	9%	10%	
<b>Percent of U.S. Population*</b>	14%	5%	12%	14%	13%	12%	30%	

Source: NEISS.

\* See Figure 4.

Note: Calculations are based on unrounded estimates; rows may not sum to total due to presented estimates being rounded to the nearest 100. Coefficients of variation (CVs) for the injury estimates in this table range from 11 percent to 20 percent. More information about calculation and interpretation of CVs can be found in Appendix A.

The following statistically significant changes were found in comparing the year-to-year injury estimates within each individual age group:

For the 25–34 age group:

- The 33% increase between 2019 and 2020, from 17,800 to 23,700 (p-value < 0.01).
- The 22% decrease between 2020 and 2021, from 23,700 to 18,500 (p-value < 0.01).

For the 55 and older age group:

- The 37% increase between 2020 and 2021, from 8,700 to 11,900 (p-value = 0.04).

When comparing only the start year (2019) and end year (2023) of the analysis, the net differences in injury estimates was found to be statistically significant for only the 55 and older age group ( $p < 0.05$ ). There was no statistical evidence of a linear trend in estimated injuries during the 5-year period for any of the age groups.

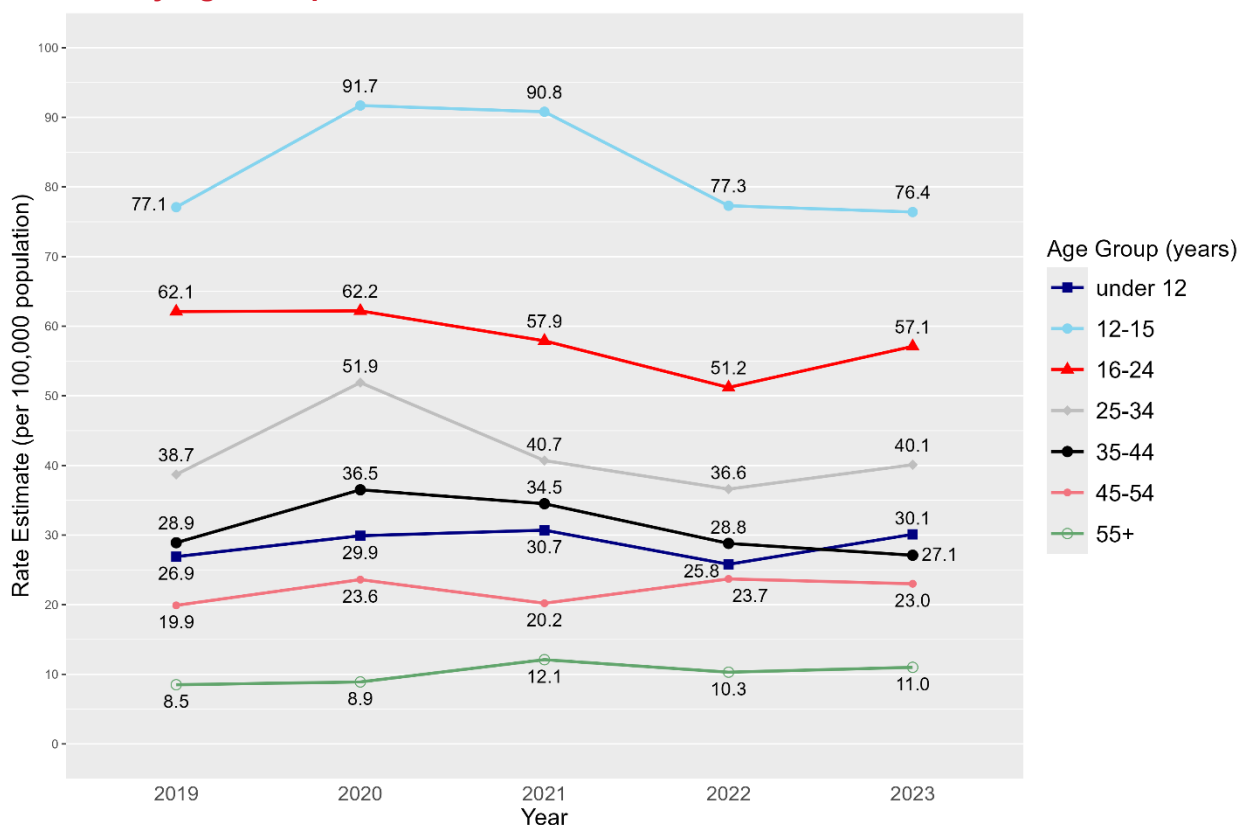
Changes in the age demographics of the U.S. population over time likely affect the estimated number of injuries for the age groups above. According to data by the U.S. Census Bureau, between 2019 and 2023, the number of persons aged 55 years or older in the United States increased from an estimated 96.5 million to 101.1 million, the number of persons between ages 35 and 44 increased from an estimated 41.7 million to 44.4 million, and the number of persons



under 12 decreased from 48.1 million to 46.8 million. The changes in population estimates for other age groups were relatively small in magnitude.

Figure 5 provides a normalized comparison by population size of the injury estimates displayed in Table 10, by age group. Injury rates are expressed as injuries per 100,000 population, based on yearly population estimates published by the U.S. Census Bureau.<sup>13</sup> Younger age groups tend to have higher injury rates than the older age groups, with the clear exception being the under 12 years age group. Injury rate estimates for the overall population can be found in Table 11.

**Figure 5: Annual OHV-Related Hospital Emergency Department-Treated Injury Rate Estimates by Age Group in Years, 2019–2023**



Source: NEISS and U.S. Census Bureau.

Note: Injury rates expressed as estimated injuries per 100,000 estimated population on July 1 of each year. Estimated injury rates for the overall population by year are computed in Table 11.

## Estimated Injuries by Sex

Table 11 provides the distribution of estimated OHV-related, emergency department-treated injuries by sex between 2019 and 2023. The distribution of injuries by sex during the 5-year period was roughly the same every year, with males constituting a disproportionately high proportion of overall injuries (68%). In comparison, for each year between 2019 and 2023,

<sup>13</sup> Datasets for population estimates published by the U.S. Census Bureau may be found [here](#) for 2019, and [here](#) for 2020–2023.

males were roughly 49–50 percent of the estimated U.S. population, while females made up around 50–51 percent. Consequently, despite males having more than twice the estimated injury rate as females each year, the changes in their injury rates, relative to the overall injury rate, are very similar, as seen in Table 11.

Furthermore, the estimated sex distribution by age group was similar for each year; males generally made up around 60–70 percent of injuries for the age groups under 35, and this proportion gradually increased for older age groups, with males consisting of around 75–80 percent of injuries for the 55+ age group.

**Table 11: Annual Estimates of OHV-Related, Emergency Department-Treated Injuries by Sex, 2019–2023**

Year	Overall		Male			Female		
	Estimated Treated Injuries	Estimated Overall Injury Rate	Estimated Treated Injuries	Percent of All Injuries	Estimated Injury Rate	Estimated Treated Injuries	Percent of All Injuries	Estimated Injury Rate
2019	95,900	29.2	65,900	69%	40.8	30,000	31%	18.0
2020	112,300	33.9	75,800	68%	46.2	36,400	32%	21.8
2021	106,600	32.1	72,200	68%	43.9	34,300	32%	20.5
2022	94,700	28.4	64,200	68%	38.9	30,600	32%	18.2
2023	100,400	30.0	67,300	67%	40.6	33,100	33%	19.6
<b>Total</b>	<b>509,900</b>		<b>345,500</b>	<b>68%</b>		<b>164,400</b>	<b>32%</b>	

Source: NEISS and U.S. Census Bureau.

Note: Calculations are based on unrounded estimates, but rows may not sum to total due to presented estimates being rounded to the nearest 100. Injury rates are expressed as estimated injuries per 100,000 estimated population for July 1 of each year. The coefficients of variation (CVs) for the injury estimates in this table range from 11 percent to 15 percent.

The 15-percent increase in estimated injuries for males between 2019 and 2020, from 65,900 to 75,800, was the only statistically significant year-over-year change for either sex (p-value = 0.03). The net differences between the estimates in the start year (2019) and end year (2023) of the examined time frame were not statistically significant for either males or females, and there was also no statistical evidence of a linear trend in estimated injuries for either sex during the 5-year period.

### Estimated Injuries by Race and Ethnicity

Table 12 provides an overview of the distribution of injuries by race. More than 25 percent of both overall and annual estimated injuries are coded as having unknown or unspecified race. Among the estimated 374,900 injuries from 2019 to 2023 with *known* race, Whites constitute around 84 percent of injuries, while making up around 75–76 percent of the U.S. population. In contrast, Blacks/African-Americans constitute around 9 percent of injuries, while making up around 13–14 percent of the population. Other races constitute the remaining 6 percent of

injuries, while making up around 11 percent of the population.<sup>14</sup> There was limited fluctuation year over year in the known racial distribution for OHV-related injuries.

**Table 12: Annual Estimates of OHV-Related, Emergency Department-Treated Injuries by Race, 2019–2023**

	Race Information Available						Race Information Missing	
	Overall Known	White		Black		Other*		
Year	Estimated Treated Injuries	Estimated Treated Injuries	Percent of Injuries	Estimated Treated Injuries	Percent of Injuries	Percent of Injuries	Estimated Number of Injuries	Percent of All Injuries
2019	70,100	62,000	88%	5,700	8%	3%	25,800	27%
2020	83,100	70,000	84%	9,100	11%	5%	29,200	26%
2021	78,800	63,500	81%	8,100	10%	9%	27,800	26%
2022	70,400	58,400	83%	8,300	12%	5%	**	26%
2023	72,500	62,000	85%	6,900	10%	5%	**	28%
<b>Total</b>	<b>374,900</b>	<b>315,900</b>	<b>84%</b>	<b>38,200</b>	<b>10%</b>	<b>6%</b>	<b>135,000</b>	<b>27%</b>

Source: NEISS.

Percentages may not add up to 100% due to rounding.

\*This race category includes victims classified as Asian, American Indian/Alaska Native, Native Hawaiian/Pacific Islander, biracial/multiracial, or any other non-missing race classification besides White and Black/African-American. Estimated overall and annual injuries for this category fail to meet NEISS reporting criteria (CV greater than 33 percent). CVs for the other estimates range between 13 percent and 32 percent.

\*\* Estimate fails to meet NEISS reporting criteria (CV greater than 33 percent).

Among cases with available race information, there were no statistically significant year-to-year changes in estimated injuries among Whites. Among Blacks, the 59% increase between 2019 and 2020 was found to be statistically significant ( $p$ -value < 0.01). However, due to the large proportion of injuries with missing race, it is important to note that these increases are only influenced by cases where race information is available; no inferences can be drawn about the race distribution among injuries where race information is unspecified or unknown.

Ethnicity is defined in NEISS as Hispanic or non-Hispanic. Between 2019 and 2023, more than 25 percent of both overall and annual estimated injuries are coded as having unknown or unspecified ethnicity. Among the estimated 380,000 injuries from 2019 to 2023 with *known* ethnicity, Hispanics constitute around 12 percent of injuries, although the overall and annual estimates do not meet NEISS reporting criteria (CV greater than 33 percent); the remaining 88 percent (333,500 injuries) can be classified as non-Hispanic. There was limited fluctuation year over year in the known ethnicity distribution for OHV-related injuries. In comparison, around 18–

<sup>14</sup> Based on annual July 1 U.S. population estimates by race, published by the U.S. Census Bureau. Estimates for 2019 can be found [here](#); estimates for 2020–2023 can be found [here](#).

19 percent of the total U.S. population were estimated to be Hispanic, and 81–82 percent non-Hispanic, between 2019 and 2023.<sup>15</sup>

### Estimated Injuries by Disposition, Diagnosis, and Injured Body Part

Figure 6 provides an overview of the *total* estimated OHV-related injuries by disposition, diagnosis, and injured body part,<sup>16</sup> by specifically comparing the respective injury distributions for the latest year of the analysis (2023) with the average of the previous 4 years (2019–2022). The very small proportion of fatal cases that were used in the estimate for the “Other” disposition were also counted in the earlier “Off-Highway Vehicle Fatalities” section.

Of the 5-year estimated total of 509,900 emergency department-treated injuries, staff categorized the majority—approximately 78 percent of injuries between 2019 and 2022, and 76 percent in 2023—as “treated and released.” Hospitalizations<sup>17</sup> represented around 19 percent of estimated injuries between 2019 and 2022, and around 20 percent in 2023. In comparison with the first year of the time frame (2019), there appears to be a rise in estimated hospitalizations in 2020 and 2021. In particular, the increase in estimated injuries requiring hospitalization from 14,800 in 2019 to 21,500 in 2020 was statistically significant (p-value < 0.01). However, estimated hospitalizations decreased from 22,100 in 2021 to 19,400 in 2022, and again increased to 20,400 in 2023, although these changes were not statistically significant (p-value = 0.39 and p-value = 0.74, respectively).

Staff categorized the various coded diagnoses into the following groups: fractures, contusions or abrasions, strains or sprains, internal organ injuries, lacerations or other injuries (including, but not limited to, concussions, dislocation, hematoma and general pain). In both periods, the most common diagnoses were fractures (around 29 percent) and contusions/abrasions (19% from 2019–2022, 18% in 2023).

Staff categorized the various body parts into the following areas: head and neck, arm, leg, torso and other (which made up less than 2 percent of overall estimated injuries). Most injuries for both periods were located in either the head and neck (32% from 2019–2022, 34% in 2023) or arms (28% from 2019–2022, 25% in 2023).

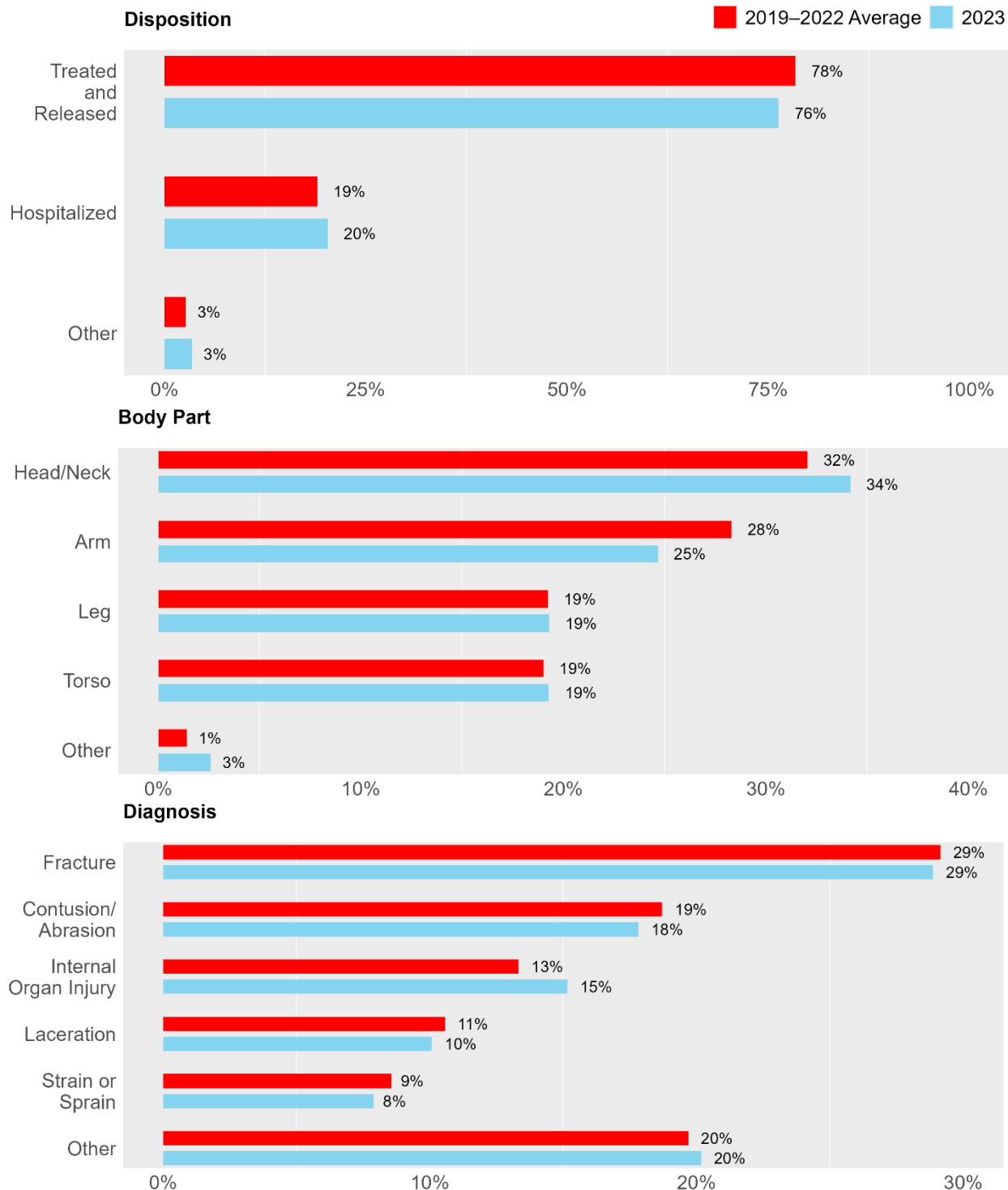
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<sup>15</sup> Based on annual July 1 U.S. population estimates by ethnicity, published by the U.S. Census Bureau. Estimates for 2019 can be found [here](#); estimates for 2020–2023 can be found [here](#).

<sup>16</sup> NEISS allows the coding of up to two diagnoses and body parts per injury case. For this analysis, only the primary diagnosis and primary injured body part listed were considered. A small proportion of cases were coded with more than one injury diagnosis or injured body part.

<sup>17</sup> Defined as injured patient being “treated and transferred to another hospital” or “treated and admitted for hospitalization (within same facility).”

**Figure 6: OHV-Related, Emergency Department-Treated Injuries for All Ages, By Disposition, Diagnosis and Body Part – Comparison of 2019–2022 and 2023 Distributions**



Source: NEISS.

Note: Percentages may not sum to 100% due to rounding.

## Special Study for OHV-Related Injuries (2023)

While this annual report has historically provided annual distributions of OHV-related *fatalities* by vehicle type, OHV-related *injuries* have been presented as either a combined estimate or separate estimates by individual product codes. This is due to CPSC staff conducting IDIs for almost all OHV-related fatality reports in CPSRMS, while CPSC resources do not allow IDIs for all OHV-related injury cases in NEISS; completed IDIs often provide information on the OHV type, brand or model, which allows staff to verify the product involved as an ATV, ROV, UTV, or unknown (either an ROV or UTV).

Starting in January 2022, however, CPSC staff began a full-scale special study for OHV-related NEISS injury cases by inviting the injury victims to participate in a follow-up interview or online survey. This section presents results from the special study, which as reported below continued for OHV-related injury cases in NEISS treated in 2023.

The primary motivation of this ongoing special study is to better understand the true distribution of estimated injuries between ATVs, ROVs and UTVs in NEISS. Historically, compared with the distribution of OHV-related *fatalities* by vehicle type from the anecdotal CPSRMS data, the distribution of OHV-related *injuries* is dominated by injuries coded by hospitals as involving ATVs. For example, while 33% of OHV-related fatalities reported to CPSC between 2019 and 2021 have so far been assessed by CPSC staff, through IDIs, to involve either an ROV or UTV, only 10% of OHV-related injuries between 2019 and 2023 were coded by the treating hospital as involving an ROV or UTV. Furthermore, among completed IDIs involving an ROV or UTV, the vehicle involved in the fatal incident was described as an ATV in the original death certificate or fatality report around 75% of the time. This suggests that, without the benefit of a follow-up investigation, original vehicle classifications for either fatality reports or injury cases may be unreliable, and that “ATV” is frequently used as a catch-all term in incident narratives for OHVs with more than 2 wheels.

In the special study, assignments were created for 2,104 of the 2,132 OHV-related injury cases recorded in NEISS in 2023. The 22 NEISS cases that were coded with product code 3285 (ATV with 3 wheels) were excluded from assignment in the special study. This is because the purpose of the special study was to better understand the misclassification of ROVs or UTVs, which have 4 or more wheels, as ATVs (and possibly vice versa). Six NEISS cases in 2023 involved a fatality and could therefore not be assigned in the special study. The 2,104 questionnaires administered to injury victims garnered 180 responses. Of the responses, 172 were determined to be sufficiently complete and in-scope; 2 were determined to be sufficiently complete but out-of-scope; and 6 were determined to be too incomplete to be included in the analyses. No responses were received from the remaining 1,924 assignments. The analysis in this section is based on the 174 complete responses and applies to estimated injuries in 2023 only; the previous year’s report provided special study results for estimated injuries in 2022.

Any references in this and later sections of the report to “NEISS product code” and “NEISS weight” should be assumed as the *original* product code and weight associated with the injury case in NEISS, respectively, and not the verified product code and adjusted weight that would be assigned after investigation.

Table 13.1 shows the number of injuries by verified product (from available information about the vehicle's classification, brand, model or maximum speed provided by the respondent)<sup>18</sup> and the NEISS product code, based on the 174 completed special study responses. All of the 111 responses verified to have involved ATVs had 4 wheels.

**Table 13.1: NEISS Product Code vs. Verified Product from Special Study Responses (2023)**

		NEISS Product Code*		
Verified Product	Overall	3286	3287	5044
4-Wheeled ATV	111	62	46	3
ROV	44	6	17	21
UTV	8	3	2	3
Unknown (ROV or UTV)	6	2	2	2
Unknown OHV**	3	0	2	1
Out-of-Scope Product***	2	0	2	0
<b>Total</b>	<b>174</b>	<b>73</b>	<b>71</b>	<b>30</b>

Source: NEISS (2023).

\* See Table 8 above for NEISS product code definitions.

\*\* The specific type of OHV could not be determined from the survey responses.

\*\*\* Reported as either a dirt bike or scooter (not in the scope of this report).

Table 13.2 provides a comparison of the distribution of estimated injuries by vehicle classification from the original NEISS sample and special study. Due to small sample sizes resulting from the modest survey response rate, ROVs, UTVs, and "Unknown (ROV or UTV)" are combined into a single classification (ROV or UTV). The injury estimates from the special study are calculated from adjusted weights; more details on how the adjusted weights were derived can be found in Appendix B.

<sup>18</sup> See Questions Q10, Q11, Q13, Q20, Q21, Q24, Q25 and Q28 in Appendix B for specific phrasing of questions and possible responses.



**Table 13.2: Distribution of Estimated Emergency Department-Treated Injuries by Vehicle Classification (2023)**

	NEISS			Special Study		
Vehicle Classification	Cases	Treated Injuries	%	Cases	Treated Injuries	%
ATV with > 3 Wheels	964	49,000	49%	111	64,900	66%
ROV or UTV	255	14,800	15%	58	32,900	33%
Unknown (ATV, ROV or UTV)	885*	35,200	35%	3	****	<1%
ATV with 3 Wheels	22**	****	1%	0	0	0%
Out of Scope OHVs***	0	0	0%	2	****	<1%
Fatal OHV Injury Cases	6**	****	<1%	N/A	N/A	N/A
<b>Total</b>	<b>2,132</b>	<b>100,400</b>	<b>100%</b>	<b>174</b>	<b>99,000</b>	<b>100%</b>

Source: NEISS (2023).

\* Number of NEISS injury cases with product code 3287 (ATV, number of wheels not specified). However, special study responses (Table 13.1) indicate some proportion of these cases actually involved ROVs or UTVs.

\*\* NEISS injury cases identified as under these categories were excluded from special study assignment.

\*\*\* Product is out of the scope of this report, but in CPSC jurisdiction.

\*\*\*\* Estimate fails to meet NEISS reporting criteria because the estimate is less than 1,200.

Table 13.3 provides a breakdown of the calculation of a more refined injury estimate for 2023, using the information presented in Tables 13.1 and 13.2. The modified total of 99,800 represents all injuries involving ATVs with at least 3 wheels, ROVs, and UTVs. This new estimate is smaller than the original NEISS estimate of 100,400, as the special study revealed that a small proportion (<1%) of injuries originally coded as involving an ATV, ROV or UTV actually involved a dirt bike or scooter out of the scope of this report. This method of computing a more refined injury estimate is only applicable to years with an accompanying special study (i.e., 2022 and 2023), and should not be generalized to previous years' estimates.

**Table 13.3: Components of Refined Estimate of Emergency Department-Treated Injuries (2023)**

Vehicle Classification	Estimate Source	Estimated Treated Injuries
ATV with > 3 Wheels	Special Study	64,900
ROV or UTV	Special Study	32,900
Unknown (ATV, ROV or UTV)	Special Study	**
ATV with 3 Wheels	NEISS	**
<i>Fatal</i> OHV Injury Cases	NEISS	**
<b>Total</b>		<b>99,800</b>

Source: NEISS (2023).

See Appendix B for calculation details.

\*\* Estimate fails to meet NEISS reporting criteria because the estimate is less than 1,200.

As the medical record in NEISS is generally vague regarding specific product and incident details, the special study questionnaire attempts to gather as much relevant information as possible regarding the OHV incidents, although all questions were optional. Distributions of certain factors and characteristics of the incidents, injuries, and victims involved were computed via adjusted weights and survey responses. Specific phrasing of these questions and their possible responses can be found in Appendix B. Staff excluded from Tables 13.4 through 13.18 the 2 submissions that were completed but out of scope. As such, the distributions in the below tables can only be generalized to non-fatal injuries related to ATVs, ROVs, and UTVs with either an unknown number of wheels or 4 or more wheels; there were an estimated 98,400 injuries from these OHVs in 2023.

Due to the logical flow of the survey, some questions were not presented to the respondent based on selection, or lack of selection, of certain answer choices to previous questions; for example, because an ATV by definition does not carry seatbelts, questions regarding seatbelt usage were only presented to victims that identified the incident vehicle as an ROV or UTV. As such, questions where a substantial proportion of responses were missing are not presented below. In some cases, missing information can be derived from the incident narrative provided in the questionnaire, depending on how specific the description of events is (see Q36 in Appendix B). The total number of missing responses to the below questions, and the injury estimate associated with them, is provided in the “Unknown” row;<sup>19</sup> the percentage for this row indicates the estimated percentage of injuries in 2023 that had an unknown or unspecified response to the corresponding question.

<sup>19</sup> Includes submissions where the narrative did not provide sufficient information in lieu of a missing response, or instances where a response is not applicable (e.g., the question about vehicle speed was not asked if the respondent indicated that the vehicle was not in operation at the time of the incident).

Table 13.4 presents the distribution of OHV-related injuries by whether the OHV was in operation when the injury occurred. Unsurprisingly, a large majority of OHV injuries (95% of known responses) occurred when the vehicle was in operation.

**Table 13.4: Distribution of Emergency Department-Treated Injuries by Operation of OHV at Time of Injury (2023)**

In Operation?	#	Estimated Treated Injuries	% of Known	% of Total
Yes	163	92,200	95%	94%
No	6	4,700	5%	5%
<i>Unknown</i>	3	<i>1,600</i>		2%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Estimates may not sum to totals due to rounding. Percentages may not sum to 100% due to rounding.

Based on responses to special study survey question Q35 (see Appendix B).

Table 13.5 presents the distribution of OHV-related injuries by the reported purpose of OHV use when the incident occurred. The majority of injuries (85% of known responses) occurred during recreational activities.

**Table 13.5: Distribution of Emergency Department-Treated Injuries by Purpose of OHV Use at Time of Accident (2023)**

Activity	#	Estimated Treated Injuries	% of Known	% of Total
Recreational	116	68,100	85%	69%
Occupational*	20	11,600	15%	12%
<i>Unknown</i>	36	<i>18,700</i>		19%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey question Q33 (see Appendix B).

\*Includes farming, ranching, yard/garden work, household chores, or other business or occupational tasks.

Table 13.6 presents the distribution of OHV-related injuries by whether a collision occurred, and if so, what the OHV collided with. Among known responses, 38% of injuries involved some sort of collision with a stationary object, terrain, or another vehicle. Of the injuries involving a collision, around 68% involved a stationary object or terrain, compared to 32% with another vehicle (which could be either in motion or stationary). It should be noted that, in many of the responses where the victim did not specify if a collision had occurred (Unknown), the incident narrative provided by the victim suggested that the incident likely did not involve a collision. However, it is possible that narratives may not always provide a complete summary of the incident, and, furthermore, victims had different definitions for what constituted a collision. For example, some respondents reported hitting a road bump or patch of dirt as a collision, while

others did not. It should be noted that, unlike the special study analysis for the previous year, such incidents were not counted as collisions with stationary objects or terrain in this year's analysis.

**Table 13.6: Distribution of Emergency Department-Treated Injuries by Collision (If Any) Type (2023)**

Activity	#	Estimated Treated Injuries	% of Known	% of Total
Stationary Object / Terrain	39	21,000	26%	21%
Another Vehicle	12	9,500	12%	10%
No Collision	83	48,900	62%	50%
<i>Unknown</i>	38	19,100		19%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Estimates may not sum to totals due to rounding.

Based on responses to special study survey question Q41 (see Appendix B).

Table 13.7 presents the distribution of OHV-related injuries by whether the vehicle overturned during the incident. A majority of injuries (63% of known responses) involved the vehicle overturning.

**Table 13.7: Distribution of Emergency Department-Treated Injuries by Occurrence of Overturning (2023)**

Vehicle Overturned?	#	Estimated Treated Injuries	% of Known	% of Total
Yes	106	54,200	63%	55%
No	44	31,800	37%	32%
<i>Unknown</i>	22	12,400		13%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey question Q43 (see Appendix B).

Table 13.8 provides the distribution of OHV-related injuries by the number of passengers in the vehicle at the time of the incident. Around half of the estimated injuries (50% of known responses) occurred where the driver was the only occupant, while the other half of estimated injuries occurred while the OHV had between 1 and 4 passengers.

**Table 13.8: Distribution of Emergency Department-Treated Injuries by Number of Passengers in Vehicle (2023)**

Number of Passengers	#	Estimated Treated Injuries	% of Known	% of Total
No Passengers	78	47,100	50%	48%
One	61	35,700	38%	36%
2 or more	24	11,100	12%	11%
<i>Unknown</i>	9	4,600		5%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Estimates may not sum to totals due to rounding.

Based on responses to special study survey question Q46 (see Appendix B).

Table 13.9a presents the distribution of OHV-related injuries by the role of the victim in the incident. Most injuries (69% of known responses) were to the driver; this includes injuries where the driver was the only occupant in the vehicle.

**Table 13.9a: Distribution of Emergency Department-Treated Injuries by Role of Victim (2023)**

Role	#	Estimated Treated Injuries	% of Known	% of Total
Driver	108	63,100	69%	64%
Passenger	54	28,900	31%	29%
<i>Unknown</i>	10	6,500		7%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Estimates may not sum to totals due to rounding.

Based on responses to special study survey question Q44 (see Appendix B).

Table 13.9b presents the distribution of OHV-related injuries by the role of the victim in the incident for incidents involving at least a driver *and* a passenger. This distribution is derived from a subset of the 85 special study responses in Table 13.8 that indicated at least 1 passenger being present in the vehicle at the time of the incident. For incidents involving a driver and at least 1 passenger, the passenger was more frequently the injury victim (64% of known responses).

**Table 13.9b: Distribution of Emergency Department-Treated Injuries in OHVs with 1 or More Passengers (2023)**

Role	#	Estimated Treated Injuries	% of Known	% of Total
Driver	29	15,700	36%	34%
Passenger	51	28,100	64%	60%
<i>Unknown</i>	5	2,900		6%
<b>Total</b>	<b>85</b>	<b>46,700</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey questions Q44 and Q46 (see Appendix B).

Table 13.10 presents the distribution of OHV-related injuries by whether the victim was ejected from the OHV, either partially or fully. A large majority of injury victims (78% of known responses) were either partially or fully ejected from the vehicle.

**Table 13.10: Distribution of Emergency Department-Treated Injuries by Ejection of Victim (2023)**

Victim Ejected?	#	Estimated Treated Injuries	% of Known	% of Total
Yes	109	59,700	78%	61%
No	24	17,200	22%	22%
<i>Unknown</i>	39	21,600		17%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Estimates may not sum to totals due to rounding.

Based on responses to special study survey questions Q52 and Q83 (see Appendix B).

Table 13.11 presents the distribution of OHV-related injuries by victim helmet usage. Among the known responses, the victim was reported to be wearing a helmet in 29% of injuries. It should be noted that, by their very nature, the data do not allow an assessment of the frequency with which helmet use avoided injuries that required emergency department treatment.

**Table 13.11: Distribution of Emergency Department-Treated Injuries by Victim Helmet Usage (2023)**

Helmet Worn?	#	Estimated Treated Injuries	% of Known	% of Total
Yes	32	19,100	29%	19%
No	84	47,700	71%	49%
<i>Unknown</i>	56	31,600		32%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey questions Q70 and Q101 (see Appendix B).

Table 13.12 presents the distribution of OHV-related injuries by incident location. Among the known responses, injuries most commonly occurred in a field or yard (37%) or on non-paved surfaces or trails (30%).

**Table 13.12: Distribution of Emergency Department-Treated Injuries by Location (2023)**

Location	#	Estimated Treated Injuries	% of Known	% of Total
Non-Paved Surface or Trail	45	27,600	30%	28%
Field / Yard	58	33,900	37%	34%
Paved Surface or Trail	37	20,500	22%	21%
Woods	15	6,400	7%	7%
Off-Highway Vehicle Park	7	4,400	5%	4%
<i>Unknown</i>	10	5,600		6%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Percentages may not sum to 100% due to rounding.

Based on responses to special study survey questions Q104 and Q105 (see Appendix B).

Table 13.13 presents the distribution of OHV-related injuries by the slope of the terrain on which the incident occurred. The majority of injuries (77% of known responses) occurred on flat terrain, while the remaining injuries (23% of known responses) occurred on either a gentle or steep slope.



**Table 13.13: Distribution of Emergency Department-Treated Injuries by Terrain Slope (2023)**

Terrain	#	Estimated Treated Injuries	% of Known	% of Total
Flat	114	66,400	77%	67%
Gentle Slope	26	12,000	14%	12%
Steep Slope	13	7,800	9%	8%
<i>Unknown</i>	<i>19</i>	<i>12,200</i>		<i>12%</i>
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Percentages may not sum to 100% due to rounding.

Based on responses to special study survey question Q106 (see Appendix B).

Table 13.14 presents the distribution of OHV-related injuries by the type of terrain on which the incident occurred. Gravel, rock, and sand were the most common terrain types for OHV injuries (30% of known responses); followed by grass (26%); dirt or mud (25%); and pavement (19%).

**Table 13.14: Distribution of Emergency Department-Treated Injuries by Terrain Type (2023)**

Terrain	#	Estimated Treated Injuries	% of Known	% of Total
Dirt or Mud	45	23,700	25%	24%
Grass	44	24,700	26%	25%
Gravel, Rock, or Sand	43	28,200	30%	29%
Pavement	34	18,200	19%	18%
<i>Unknown</i>	<i>6</i>	<i>3,600</i>		<i>4%</i>
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey question Q109 (see Appendix B).

Table 13.15 presents the distribution of OHV-related injuries by the condition of the terrain on which the incident occurred. A majority of injuries (86% of known responses) occurred on dry terrain.

**Table 13.15: Distribution of Emergency Department-Treated Injuries by Terrain Condition (2023)**

Terrain	#	Estimated Treated Injuries	% of Known	% of Total
Dry	135	77,100	86%	78%
Wet or Snowy	23	12,100	14%	12%
Unknown	14	9,200		9%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Percentages may not sum to 100% due to rounding.

Based on responses to special study survey question Q111 (see Appendix B).

Table 13.16 presents the distribution of OHV-related injuries by the speed that the OHV reportedly was traveling at (in mph) when the incident occurred. While the majority of special study respondents (63% of all responses) did not know or did not state the vehicle's speed, among the injuries represented by the known responses, over two-thirds (69%) occurred while reportedly traveling below 25 mph.

**Table 13.16: Distribution of Emergency Department-Treated Injuries by Vehicle Speed at Time of Incident (2023)**

Speed (mph)	#	Estimated Treated Injuries	% of Known	% of Total
< 10	18	11,000	30%	11%
10 – 24	24	14,200	39%	14%
25+	25	11,500	31%	12%
Unknown	105	61,700		63%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey question Q116 (see Appendix B).

Table 13.17 presents the distribution of OHV-related injuries by if the OHV's lights were on at the time of the incident. Lights provide safety utility in both dimly lit (making it easier to see potential collision and overturning hazards) and well lit situations (making it easier to spot oncoming vehicles). A majority of injuries (65% of known responses) occurred when the lights reportedly were turned off. However, it is unknown what percentage of such injuries occurred during the day, as the special study did not include questions regarding the time at which the injury occurred.

**Table 13.17: Distribution of Emergency Department-Treated Injuries by Use of Vehicle Lights**

Lights On?	#	Estimated Treated Injuries	% of Known	% of Total
Yes	48	27,700	35%	28%
No	88	51,700	65%	53%
<i>Unknown</i>	36	19,000		19%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Estimates may not sum to totals due to rounding.

Based on responses to special study survey question Q117 (see Appendix B).

Table 13.18 presents the distribution of OHV-related injuries by if the OHV driver was reported to have consumed alcohol prior to the incident. A majority of injury victims (95% of known responses) said in the survey that the driver had not consumed alcohol.

**Table 13.18: Distribution of Emergency Department-Treated Injuries by Alcohol Consumption**

Driver had alcohol?	#	Estimated Treated Injuries	% of Known	% of Total
Yes	8	4,100	5%	4%
No	150	86,700	95%	88%
<i>Unknown</i>	14	7,600		8%
<b>Total</b>	<b>172</b>	<b>98,400</b>	<b>100%</b>	<b>100%</b>

Source: NEISS (2023).

Based on responses to special study survey question Q119 (see Appendix B).

# Discussion

## OHV-Related Deaths and Injuries

It is unclear to what extent the COVID-19 pandemic impacted the reported death counts in 2020 and 2021, and estimated emergency department-treated injuries between 2020 and 2023. Relative to 2019, there was a 33-percent increase in OHV-related fatalities occurring in 2020 that were reported to CPSC. However, due to the anecdotal nature of CPSC data, it is unknown if this difference can be attributed more to increased outdoor activity during the pandemic, or to a greater volume of incident reports. Although OHV-related fatalities decreased 14% between 2020 and 2021, fatality counts in 2021 are still 11% higher than in 2016, the year with the most OHV-related fatalities (763) prior to 2020.<sup>20</sup> OHV-related injuries also increased in 2020 and 2021, during the height of the pandemic; the 17% increase in injuries between 2019 and 2020 was statistically significant, and injuries remained elevated in 2021, close to the annual estimates between 2015 and 2017 (108,100–115,500). However, estimated injuries decreased 11 percent between 2021 and 2022 to 94,700, similar to the annual estimates in 2018 and 2019, before again increasing slightly between 2022 and 2023. It is also unknown what impact the COVID-19 pandemic may have had on consumers' willingness to seek emergency department treatment for injuries, particularly less severe ones.

After reaching a high of 1,145,000 in 2004, ATV sales declined steadily until 2018, to an estimated 352,000 per year.<sup>21</sup> Only more recently have ATV sales increased (by around 6 percent between 2018 and 2019). Except from 2009 to 2010, during the financial crisis, combined ROV and UTV sales have increased steadily, from 38,000 in 1994, to 469,000 in 2019. Combined ROV and UTV sales first exceeded ATV sales in 2013, and they have done so every year since. In 2020, the most recent year for which CPSC has data, both ATVs and ROVs/UTVs experienced a significant, perhaps pandemic-related, increase in sales volume. Between 2019 and 2020, ATV sales increased 16 percent to 433,000 vehicles, while ROV/UTV sales increased 31 percent to 614,000 vehicles. As the lifespan and usage patterns of these products is not known, the effect of exposure (as a function of riders and miles and time) on deaths and injuries is unclear. However, it can be observed that the yearly proportion of reported deaths and estimated injuries (even without accounting for the special study refined estimates) attributed to ROVs and UTVs has increased steadily since 2015. Deaths from ROVs and UTVs accounted for 20% of OHV-related fatalities in 2015, and this proportion has increased every year, up to 34% in 2020 (the latest year with all IDs completed). Similarly, product code 5044, which encompasses ROVs and UTVs, made up only around 3% of OHV-related injuries between 2015 and 2019; in comparison, for the most recent 5-year period (2019–2023), around 10% of injuries were coded as ROVs or UTVs in NEISS.

The product code 3287 for ATVs with an unknown number of wheels accounts for 32 percent of the total OHV injury estimates from 2019 through 2023. Under the assumption that the vehicles in all of these injury cases are in fact ATVs, around 2 percent of the cases may be imputed as

<sup>20</sup> CPSC first began tracking fatality counts for all OHVs in the scope of this report in 2015 (Topping, 2020 and Topping, 2021).

<sup>21</sup> Based on information provided by CPSC's Directorate for Economics. Figures include Motorcycle Industry Council (MIC) member and non-member production; previous years' analyses included only MIC member production.

involving vehicles having 3, 5, or 6 wheels, while the remaining 98 percent of cases may be imputed as having involved 4-wheeled vehicles. This is based on the current distribution of the other ATV product codes among NEISS cases specifying the numbers of wheels as 3, 4, or more (3285, 3286, and 3296, respectively). However, historical knowledge and the special study results suggest that some minority proportion of these cases correspond to misclassified ROVs and UTVs. Similarly, staff expects some misclassifications among a minority proportion of cases coded as 4-wheeled ATVs (product code 3286). Although staff can reliably impute the number of wheels for vehicles coded under product code 3287 using currently available data, staff can only compute adjustments for misclassification errors between ATV and ROVs/UTVs based upon survey data. The reallocation of sample cases coded as ATV injuries into the smaller ROV/UTV product category could substantially increase the ROV/UTV injury estimates, as demonstrated in the special study results. However, any resulting “corrected” estimates for ROVs/UTVs would be especially sensitive to variations in the rate of reallocation computed from the survey data used.

Staff is aware that the more an estimate relies upon correction/adjustment, the more the estimate can be influenced by any imperfections with the method used for the correction/adjustment. Annual reports in this series prior to 2020, which were concerned only with estimates for ATVs, were less sensitive to inaccuracies in adjustment factors. However, the adjustment factors used in some previous ATV-related reports (Garland, 2011) are not applicable to the current injury data, especially because the marketplace and market share for the various vehicle types have changed substantially since the time of prior surveys.

### Special Study

In the original NEISS sample for 2023, around 15% of OHV-related injuries were attributed to ROVs or UTVs, while the special study estimates that around 33% of in-scope OHV-related injuries in 2023 could be attributed to ROVs or UTVs. This discrepancy is similar to the one observed in the 2022 special study results, where 28% of OHV-related injuries were attributed to ROVs and UTVs, compared to 14% in the original 2022 NEISS sample. Although the special study results provided strong evidence that the NEISS injury estimate for ROVs and UTVs are a substantial underestimate, staff is unable to generalize this result to years prior to 2022. This is due to significant changes in the distribution of the OHV-related product codes over the years; as shown in Table 8a, there is a statistically significant positive linear trend in injuries associated with product code 5044 (ROVs and UTVs) between 2019 and 2023. It is unknown whether this can be attributed to more accurate medical records, a greater frequency of ROV or UTV-related injuries, or a combination of these two factors.

The special study provides some insight into how injury cases with product code 3287 (ATVs with an unspecified number of wheels) can be imputed amongst the four other OHV product codes in the scope of this report. In the section directly above, it was estimated based on original NEISS product codes that 98 percent of such cases could be imputed as 4-wheeled ATVs, while the remaining 2 percent could be imputed as ATVs with 3, 5 or 6 wheels. However, among the 71 special study injury cases in 2023 with product code 3287, 46 were determined to be 4-wheeled ATVs, 21 were determined to be ROVs or UTVs, 2 were determined to be unknown OHVs, and 2 were determined to be out-of-scope vehicles. Given the limited sample

size, staff cannot use these results to reliably impute injury cases where the number of wheels on the vehicle was unknown. However, this finding does suggest, as mentioned above, that not all cases with product code 3287 are ATVs; in fact, such cases may involve not only ROVs or UTVs, but may also involve a small proportion of vehicles not in the scope of this report. Similarly, while 62 of the 73 special study injury cases in 2023 with product code 3286 were verified to be correctly coded as 4-wheeled ATVs, the remaining 11 were determined to be ROVs or UTVs.

The special study also revealed that a few injury cases originally classified under product code 5044 actually involved ATVs; this further suggests that, in the absence of a corresponding special study, OHV-related injuries in NEISS should be interpreted as a combined estimate of all five product codes. However, it is possible that these combined estimates may overrepresent the true number of OHV-related injuries, as a small proportion of the special study responses indicated that the injury involved an OHV or other vehicle out of the scope of this report (e.g., dirt bike or scooter). It should also be noted that while special study responses provide valuable insight into the context of an OHV-related injury, they are usually not as specific or thorough as IDIs conducted by CPSC staff. The responses are entirely dependent on the victim's narration of the sequence of events and details about their injuries and the OHV involved. In cases involving severe injuries resulting in loss of consciousness, victims were usually unable to recall the scenario surrounding the injury. And there may be aspects of the incidents, such as speed, helmet use, and alcohol consumption, that are broadly under- or over-reported in the special study survey. In contrast, IDIs for OHV-related fatalities can collect information from multiple sources, including police reports, coroner reports, incident photos or contact with next of kin. Lastly, the low response rate relative to the number of special study assignments does limit the reliability of the adjusted estimates due to heavily increased variance. Nevertheless, this annual report will continue to present ATV, ROV, and UTV injury estimates as combined OHV-related injury estimates based on NEISS product code classification, with separate analyses and refined estimates for years where special study data are available.

# Appendix A: Deaths and Injuries Methodology

This appendix describes the methodologies used to count OHV-related deaths in CPSRMS and estimate injuries from NEISS, as well as other information used to develop the analyses in the report, excluding the special study.

## OHV-Related Deaths

### In-Scope OHV-Related Fatalities

All fatality data used for this report are received through the CPSRMS database. Sources that report information about OHV-related fatalities include state death certificates, Medical Examiners and Coroners Project (MECAP) reports, CPSC staff-conducted in-depth investigations (IDIs), and various news sources. NEISS injury cases resulting in fatality are also reported through CPSRMS.

A fatality in CPSRMS was considered an “in-scope, OHV-related fatality” for this report if it resulted from an unintentional incident involving an OHV (ATV, ROV, or UTV) that was in operation at the time of the incident. Because it is often not determinable whether a fatal OHV incident occurred during occupational or non-occupational use (and thus whether the incident is in-scope), staff included *fatalities* associated with occupational vehicles in both the death counts and injury estimates. Fatal unintentional incidents that were preceded by known medical events (e.g., stroke, seizure, syncopal episode) were ruled to be *not* in-scope; however, such descriptions in incident narratives were rare.

ICD-10 codes (V86.X) characterizing the external cause of death as “ATV-related” include fatalities resulting from all specialty motor vehicles intended primarily for off-road use (World Health Organization, 2007). Thus, this set of ICD-10 codes captures other types of off-highway vehicles as well, such as dune buggies, dirt bikes, ROVs and UTVs. Through in-depth investigations (IDIs), CPSC staff attempts to verify the involved vehicles were indeed ATVs (i.e., motorized vehicles intended for off-road use and having three, four, or more low-pressure tires, a straddle seat for the operator, and handlebars for steering control). A large majority of fatal OHV-related incidents have completed accompanying IDIs; however, for fatal incidents without an IDI or a terminated IDI, staff relies on primary sources, such as news clips or death certificates, to identify the vehicle(s) involved. It is uncommon, but certainly possible, that a future IDI for such incidents would determine that the involved vehicle(s) are not within the scope of this report (i.e., not an OHV with two or more wheels). As additional information becomes available, which either corroborates or contradicts the currently available information, staff will update the data presented in this report, accordingly.

In some instances, staff cannot determine the specific type of off-highway vehicle involved. This may be due to limited information in the original source, or unsuccessful attempts to conduct an IDI. These incidents are counted as ATV-related fatalities or unknown (either ROV-related or UTV-related, if the vehicle is classified as a “side-by-side” or “utility vehicle”) fatalities, based on the vehicle type specified in the original source. However, given that ATV is frequently used as a catch-all term for ATVs, ROVs and UTVs in general, this assumption for this report, and



previous reports regarding ATVs and OHVs, may result in an overestimate of ATV-related deaths, as well as possibly OHV-related deaths in general. This is because, in rare cases, an IDI may reveal that the incident involved an OHV that is not in the scope of this report. As such, for fatalities counted as ATV-related and without a completed IDI, it is possible that a very small proportion of them may have in fact involved a dirt bike, dune buggy, off-road motorcycle, etc.

CPSC staff frequently receive reports for the same incident from multiple different sources. In this case, these reports may match fatal incidents that were already counted in a previous annual report, or they may be reporting on fatal incidents that were counted for the first time in the current annual report. For example, CPSC may receive a report of a fatality from the Medical Examiners and Coroners Alert Project (MECAP) that was already entered into CPSRMS from a prior news media report. As a result, staff compares reports from all sources to identify and consolidate reports regarding identical incidents, such that each unique incident is only counted once.

## OHV-Related Injury Estimates

### Estimation of Emergency Department-Treated Injuries Associated with OHVs

All injury estimates in this report are derived from data collected through CPSC's NEISS database, a probability sample of U.S. hospitals with 24-hour emergency departments and with more than six beds (Schroeder and Ault, 2001a and 2001b). Thus, it is important to note that OHV-related injury estimates in the scope of this report only represent injuries that were treated in such emergency departments. OHV-related injuries that were not treated in such U.S. hospital emergency departments are not collected in the NEISS sample and are thus excluded from all estimates in this report. For example, comparatively minor injuries suffered during use of OHVs might not be treated in hospital emergency departments and therefore not be represented in NEISS data.

A NEISS case was determined to be an "in-scope, OHV-related injury" if the incident was unintended and involved non-occupational use of the OHV, regardless of whether the victim was operating the OHV at the time of the incident. For example, victims could and did include passengers and bystanders. It is important to note that NEISS does not collect occupational injuries; this distinction should be made when comparing the definition of "in-scope, OHV-related injuries" for NEISS cases to the above definition of "in-scope, OHV-related fatalities" for CPSRMS incidents.

No adjustment factors were used in the injury estimates for this year's annual report, aside from the special study estimates (see Appendix B). Adjustment factors were used in older annual reports and discussed in Levenson (2003, 2005) and Garland (2011); they were added specifically to exclude other types of OHVs misclassified as ATVs. Since the focus on this annual report has since shifted from ATVs only to all OHVs, the use of such adjustment factors are unnecessary and would have excluded cases that actually involved ROVs or UTVs.



## **Coefficients of Variation and NEISS Reporting Criteria**

The coefficient of variation (CV) is derived by dividing an estimate's standard deviation by the estimate itself and is expressed as a percentage. Schroeder and Ault (2001a) and Schroeder and Ault (2001b) detail the process of calculating NEISS estimates and their variances. A NEISS estimate is only reportable if the sample size of injury cases exceeds 20, the estimate itself is greater than 1,200, *and* the coefficient of variation for the estimate does not exceed 33 percent.

## **Injury Rate Estimates**

The injury rate estimates are expressed as per 100,000 population for the relevant subpopulation for the time frame of interest. For example, the injury rate estimates for age groups in a given year are calculated by dividing the total number of estimated OHV-related injuries for each age group by the U.S. Census Bureau's population estimate for the corresponding age group for that year. Data from the U.S. Census Bureau reflects population estimates for July 1 of each year.

## **Differences in Yearly Estimates**

The statistical significance of changes in year-to-year injury estimates is assessed using a two-tailed z-test. As such, no specific direction of change (increase or decrease) is assumed when comparing estimated injuries between individual years.

## Appendix B: Special Study Methodology

This appendix describes the methodologies used to analyze the 2023 special study responses, including the computation of adjusted weights and specific phrasing of survey questions and their possible responses.

### Special Study

#### Adjustment of NEISS Weights

The responses from the completed special study submissions can be used to generalize the distributions of certain factors and characteristics of the incidents, injuries, and victims involved to those measured in the population of interest (i.e., non-fatal emergency department-treated injuries in the United States involving an OHV with 4, 5, 6, or an unknown/unspecified number of wheels). However, given the high unit nonresponse (i.e., when an injury victim cannot be reached or refuses to participate) in the special study, it is likely that, at least for some response variables, the distribution of injuries captured by the completed special study submissions differs from that observed in the population.

A popular method to address unit nonresponse is raking, also commonly known as “iterative proportional fitting.” In this case, the raking algorithm can be used to iteratively adjust the NEISS weights of the completed special study responses so that the weighted distribution of selected response variables more closely aligns with those observed in their marginal totals in the population. More specifically, the weights of the 1,930 assignments with no response are distributed among the 174 assignments with completed responses. The population marginal totals were computed using the NEISS weights of the 2,104 cases assigned to the special study. Raking for this special study was conducted using a SAS raking macro (Izrael, Hoaglin and Battaglia, 2000).

The weighted distribution of most key demographic variables (namely sex, race, ethnicity, and hospital stratum)<sup>22</sup> was found to be similar between the 2023 NEISS sample and special study responses (i.e., limited non-response bias). As such, these variables were not used to adjust weights in the raking algorithm.

However, staff found there was some amount of unit nonresponse by age, patient disposition, and NEISS product code. To account for this unit nonresponse via raking, these variables were used to rake the special study sample against the marginal population (2023 NEISS sample) totals. As these three variables are all either continuous or have multiple response levels, the response values for all three variables were collapsed into a more reasonable number of categories to facilitate running the raking algorithm. Age was dichotomized as “Under 25” and “25 or older”; patient disposition was dichotomized as “hospitalized” or “not hospitalized”, and the 4 NEISS product codes eligible for assignment in the special study were categorized as

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<sup>22</sup> Hospital size, defined as the total number of emergency room visits reported by the hospital, and categorized into children's, small, medium, large, or very large (See Schroeder and Ault, 2001b).

“ATVs with 4 or more wheels (3286 and 3296)”, “ATVs, number of wheels not specified (3287)”, or “ROVs and UTVs (5044)”.

### Estimate Reporting Criteria

Standard NEISS reporting criteria (see Appendix A) requires an estimate to be computed from at least 20 injury cases. For special study estimates, due to the relatively low number of responses, this criterion is not considered. The low sample size of special study injury cases results in the post-stratified weights having a heavily inflated coefficient of variation (CV) that may exceed the maximum threshold of 0.33 from the standard NEISS reporting criteria. This criterion is thus also not considered when reporting special study estimates. However, consistent with standard NEISS reporting criteria, estimates under 1,200 are not shown.

### Calculation of Refined Injury Estimate

As both fatalities and product code 3285 (ATVs with 3 wheels) are excluded from special study assignment—and thus the above weight adjustment calculation for ATV-related injury cases—the special study only represents injuries involving products originally coded as 3286, 3287, 3296 (ATVs with at least 4 wheels, or ATVs where number of wheels is unspecified) or 5044 (ROVs and UTVs). However, the special study responses may reveal one of three possibilities about the actual (verified) product involved:

- **Scenario 1:** *The verified product is an ATV, ROV, or UTV with at least 4 wheels.*  
In this case, the original product code may or may not have been correct, but the verified product is in-scope and can be classified into one of the four product codes represented in the special study assignment (3286, 3287, 3296, 5044).
- **Scenario 2:** *The verified product is an ATV with 3 wheels.*  
In this case, the original product code did not correctly classify the product, but the product is still in the scope of this report; this injury case would not have been assigned to the special study if the medical record’s product code was correct.
- **Scenario 3:** *The verified product is a vehicle (including OHV) that is not in the scope of this report (e.g., dirt bike).*  
In this case, the sum of the adjusted weights of these responses is not counted in the overall estimate, as they do not represent ATV, ROV, or UTV injuries.

Since the special study can only provide an estimate of 3-wheeled ATV injuries when the original product code did not correctly classify the product (Scenario 2), staff must rely on the 2023 NEISS data with product code 3285 to compute the remaining estimate of injuries associated with 3-wheeled ATVs.

Thus, the refined estimate consists of the below 4 components:

$$\text{Estimate} = \sum^A W_{\text{adj}} + \sum^B W_{\text{adj}} + \sum^C W_{\text{NEISS}} - \sum^D W_{\text{adj}}, \text{ where:}$$

A = Special study cases that were verified to be an ATV, ROV, or UTV with 4 or more wheels

B = Special study cases that were verified to be an ATV with 3 wheels

C = NEISS cases with product code 3285 or involving a fatal injury, and thus not assigned to the special study

D = Special study cases that were verified to be an out-of-scope product

$W_{adj}$  = Adjusted weight computed for special study case

$W_{NEISS}$  = NEISS weight

### Specific Special Study Survey Questions

This section details the questions relied for the report (i.e., that were used to identify the vehicle type involved in the injury incident, and to create Tables 13.1 through 13.18). See notes under each table for specific question(s) analyzed to generate that table. Note that these questions were not necessarily presented to respondents in order by question number.

**Q13.** According to our records from the National Electronic Injury Surveillance System the injured person was seen on {injury date} in the emergency department at {hospital name} for an injury that involved an Off Road or All Terrain Vehicle. Is that correct?

- ☐ Yes
- ☐ No
- ☐ Don't know

**Q14.** What information is incorrect from the statement above?

- ☐ Different date
- ☐ Different hospital
- ☐ (I/the victim) did not receive treatment in a hospital emergency department for Off Road or All Terrain Vehicle injury

**Q36.** Please describe the sequence of events of the accident. *Note: Enter DK for "Don't know."*

**Q10.** As part of this study, we are trying to determine the types of vehicles involved in these accidents. An ATV is an off-road vehicle with at least 3 or 4 low-pressure tires, a seat designed to be straddled by the operator, and handlebars for steering. For this study, a vehicle is not considered an ATV if it has a steering wheel, bench or bucket seats, or seat belts. Was the vehicle involved in the accident an ATV?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q11.** How many wheels did the ATV have? *Note: If "Other", please specify how many wheels.*

- ☐ Three
- ☐ Four
- ☐ Six
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused

**Q13.2.** Which company manufactured the ATV?

**Q15.** What is the model name and/or number of the ATV?

**Q20.** A utility vehicle or recreational off-highway vehicle, also called side-by-side, is a four- or more wheeled vehicle with bench or bucket seats equipped with seat belts, a steering wheel, and foot pedals. Recreational Off-highway Vehicles also have a rollover protective structure, also called a roll cage. A dune buggy, sand rail, and go cart are not considered utility vehicles or recreational off-highway vehicles. Was the vehicle involved in the accident a utility Vehicle or a Recreational Off-highway Vehicle? *Note: A UTV or ROV is sometimes called a side-by-side. If the vehicle was a side-by-side, mark "Yes".*

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q21.** What type of vehicle<sup>23</sup> was involved in the accident? *Note: Enter in "Other" responses into the text field.*

- ☐ Dirt bike
- ☐ Dune buggy
- ☐ Go cart
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused

**Q23.** Was the vehicle equipped with a rollover protective structure, like a roll bar or roll cage?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q24.** Which company manufactured the (utility or Recreational Off-Highway) vehicle?

**Q26.** What is the model of the (utility or Recreational Off-Highway) vehicle?

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<sup>23</sup> This question was only prompted when respondents stated that the involved vehicle was neither an ATV, ROV or UTV.

**Q28.** Can the vehicle obtain speeds greater than 30 miles per hour?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q35.** Was the vehicle in operation when the accident occurred?

- ☐ Yes (The vehicle was being operated at the time of the accident.)
- ☐ No (The vehicle was in transport, being repaired, or otherwise not being operated at the time of the accident.)
- ☐ Don't know
- ☐ Refused

**Q33.** Which of the following choices best describes how the vehicle was being used at the time of the accident? Note: If "other", please specify the other type of activity in the provided text box.

- ☐ Recreational purposes
- ☐ Farming or ranching
- ☐ Other business or occupational tasks
- ☐ Household chores
- ☐ Yard or garden work
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused

**Q41.** What was hit or what hit the vehicle? Note: If "other", please enter the "other" answer into the provided text box.

- ☐ Car
- ☐ Truck or SUV
- ☐ Van
- ☐ UTV or ROV
- ☐ ATV
- ☐ Stationary object; for example, a tree, rock, building, etc.
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused

**Q43.** Did the vehicle overturn, even if only to one side?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q44.** Were you/was your child (fill in the appropriate terminology) the... Note: If "other", please fill in the specified "other" response using the provided text box. Example: right front passenger, middle rear passenger, in cargo area, etc.

- ☐ Driver
- ☐ Passenger
- ☐ Bystander
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused

**Q46.** How many passengers, not including the driver, occupied the vehicle at the time of the accident?

- ☐ 0 (No passengers)
- ☐ 1
- ☐ 2
- ☐ 3
- ☐ 4
- ☐ 5
- ☐ 6
- ☐ More than 6
- ☐ Don't know
- ☐ Refused

**Q52.** Did the driver or any part of the driver's body leave the interior portion of the vehicle during the accident? *Note: In other words, was the driver ejected, either partially or fully? Partially or fully are answered as "yes".*

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q83.** Did the passenger or any part of the passenger's body leave the interior portion of the vehicle during the accident? *Note: In other words, was the passenger ejected, either partially or fully?*

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q70.** Was the driver wearing a helmet at the time of the accident?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q101.** Was the passenger wearing a helmet at the time of the accident?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

**Q104.** Which of the following choices best describes the location of the accident?

- ☐ Paved road
- ☐ Non-paved road
- ☐ Paved surface that is not a road, like a driveway or a parking lot
- ☐ Field
- ☐ Yard
- ☐ Woods
- ☐ Off-highway vehicle park
- ☐ Other
- ☐ Don't know
- ☐ Refused

**Q105.** Please specify the "other" location.

**Q106.** Which of the following best describes the slope of the terrain being traveled?

- ☐ Flat
- ☐ Gentle slope
- ☐ Steep
- ☐ Don't know
- ☐ Refused

**Q109.** Which of the following choices best describes the surface of the terrain? *Note: If "other", please enter the response in the provided text box.*

- ☐ Pavement
- ☐ Gravel
- ☐ Dirt
- ☐ Sand
- ☐ Mud
- ☐ Grass
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused



**Q111.** Which of the following best describes the condition of the terrain? *Note: If "other", please enter the response in the provided text box.*

- ☐ Dry
- ☐ Wet
- ☐ Icy
- ☐ Snowy
- ☐ Other \_\_\_\_\_
- ☐ Don't know
- ☐ Refused

**Q116.** What would you estimate the speed of the vehicle at the time of the accident?

- ☐ Less than 5 miles per hour (mph)
- ☐ 5 to 9 mph
- ☐ 10 to 14 mph
- ☐ 15 to 19 mph
- ☐ 20 to 24 mph
- ☐ 25 or more mph
- ☐ Don't know
- ☐ Refused

**Q117.** Were any lights in use at the time of the accident?

- ☐ Yes
- ☐ No
- ☐ Vehicle not equipped with lights
- ☐ Don't know
- ☐ Refused

**Q119.** The answer to the following question will be kept confidential. Did the driver have any alcoholic beverages prior to the accident?

- ☐ Yes
- ☐ No
- ☐ Don't know
- ☐ Refused

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