

### Special Accommodations

This meeting is physically accessible to people with disabilities. Requests for sign language interpretation or other auxiliary aids should be directed to Paul J. Howard, Executive Director, at (978) 465-0492, at least 5 days prior to the meeting date.

**Authority:** 16 U.S.C. 1801 *et seq.*

Dated: September 17, 2008.

**Tracey L. Thompson,**

*Acting Director, Office of Sustainable Fisheries, National Marine Fisheries Service.*

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### CONSUMER PRODUCT SAFETY COMMISSION

#### Third Party Testing for Certain Children's Products; Notice of Requirements for Accreditation of Third Party Conformity Assessment Bodies To Assess Conformity With Part 1303 of Title 16, Code of Federal Regulations

**AGENCY:** Consumer Product Safety Commission.

**ACTION:** Notice of Requirements for Accreditation of Third Party Conformity Assessment Bodies to Assess Conformity with part 1303 of Title 16, Code of Federal Regulations.

*Introduction:* The Consumer Product Safety Act ("CPSA"), at § 14(a)(3)(B)(i) as added by § 102(a)(2) of the Consumer Product Safety Improvement Act of 2008 ("CPSIA"), Public Law 110-314, directs the U.S. Consumer Product Safety Commission ("CPSC" or "Commission") to publish this notice of requirements for accreditation of third party conformity assessment bodies ("third party laboratories") to test children's products for conformity with the lead paint ban in the Commission's regulations at 16 CFR part 1303 (the "lead paint ban"). Children's products are those designed or intended for use primarily by children 12 years old and younger. Part 1303 bans paint and other surface coatings that contain more than 0.06 percent lead as well as toys, other consumer products intended for use by children, and furniture bearing lead-containing paint.<sup>1</sup> Each manufacturer (including the importer) or private labeler of children's products subject to the lead paint ban must have products manufactured more than 90 days after this notice tested by a laboratory

accredited to do so and must issue a certificate of compliance with the lead paint ban based on that testing.<sup>2,3</sup>

The Commission is also recognizing limited circumstances in which testing performed by a laboratory on or after May 16, 2008, 90 days prior to the date of enactment of CPSIA (August 14, 2008), but prior to Commission acceptance of the laboratory's preexisting accreditation, provided that accreditation is accepted not later than November 26, 2008, may form the basis for the certificate of compliance with the lead paint ban required of the manufacturer or private labeler.

This notice provides the criteria and process for Commission acceptance of accreditation of "third party" laboratories for testing to the lead paint ban (laboratories that are not owned, managed, or controlled by a manufacturer or private labeler of a children's product to be tested by the laboratory for certification purposes), "firewalled" laboratories (those that are owned, managed, or controlled by a manufacturer or private labeler of a children's product to be tested by the laboratory for certification purposes and that seek accreditation under the additional statutory criteria for "firewalled" laboratories), and laboratories owned or controlled in whole or in part by a government.

The requirements of this notice are effective upon its publication in the **Federal Register** and are exempted by CPSIA from the notice and comment rulemaking requirements of the Administrative Procedure Act, 5 U.S.C. 553.<sup>4</sup>

Baseline accreditation of each category of laboratory to the International Organization for Standardization ("ISO") Standard ISO/IEC 17025:2005—General Requirements for the Competence of Testing and Calibration Laboratories—is required. The accreditation must be by an accreditation body that is a signatory to the International Laboratory Accreditation Cooperation—Mutual Recognition Arrangement ("ILAC-MRA") and the scope of the accreditation must include testing for

<sup>2</sup> Section 14(a)(2) of the CPSA as added by § 102(a)(2) of CPSIA requires that certification be based on testing of sufficient samples of the product, or samples that are identical in all material respects to the product.

<sup>3</sup> Of course, irrespective of certification, the children's product in question must comply with applicable CPSC requirements. See, e.g., CPSA § 14(h) as added by CPSIA § 102(b).

<sup>4</sup> CPSA § 14(a)(3)(G) as added by § 102(a)(2) of CPSIA exempts publication of this notice from the rulemaking requirements of the Administrative Procedure Act, 5 U.S.C. 553, and from the Regulatory Flexibility Act, 5 U.S.C. 601-612.

compliance with the lead paint ban.<sup>5</sup> A laboratory owned or controlled by a manufacturer or private labeler of products to be tested by the laboratory is subject to additional requirements intended to assure that the Commission is immediately and confidentially notified of any attempt by the manufacturer, private labeler or other interested party to hide or exert undue influence over the laboratory's test results. A governmental laboratory may be accredited subject to additional requirements concerning independence of its relationship with the host government and freedom of manufacturers in the host country to elect to use accredited non-government laboratories for certification testing without suffering disadvantage.

The Commission has established an electronic accreditation registration and listing system that can be accessed via its Web site.

Although the accreditation requirements for testing to the lead paint ban in this notice are effective upon their publication in the **Federal Register**, the Commission solicits comments on the accreditation procedures as they apply to that testing and on the accreditation approach in general, since the Commission must publish additional testing accreditation procedures over the coming months.

**DATES: Effective Date:** The requirements for accreditation of laboratories for testing to the lead paint ban are effective upon publication of this notice in the **Federal Register**, that is September 22, 2008.

**Request For Comments:** Please provide comments in response to this notice by October 22, 2008. Comments on this notice should be captioned "Laboratory Accreditation Process for Lead Paint Ban Testing." Comments should be submitted to the Office of the Secretary by e-mail at [cpsc-os@cpsc.gov](mailto:cpsc-os@cpsc.gov), or mailed or delivered, preferably in five copies, to the Office of the Secretary, Consumer Product Safety Commission, 4330 East West Highway, Bethesda, Maryland 20814. Comments may also be filed by facsimile to (301) 504-0127.

**FOR FURTHER INFORMATION CONTACT:** Robert "Jay" Howell, Acting Assistant Executive Director for Hazard Identification and Reduction, U.S. Consumer Product Safety Commission,

<sup>5</sup> A description of the history and content of the ILAC-MRA approach and of the requirements of the ISO 17025:2005 laboratory accreditation standard is provided in the CPSC staff briefing memorandum Accreditation Requirements for Third Party Conformity Assessment Bodies to Test to the Lead Paint Requirements of 16 CFR Part 1303, September 2, 2008 available on the CPSC Web site at <http://cpsc.gov/library/foia/foia08/brief/thirdp.pdf>.

<sup>1</sup> On August 14, 2009, the 0.06 percent (600 ppm) lead limit is reduced to 0.009 percent (90 ppm). CPSIA § 101(a)(2)(B).

4330 East West Highway, Bethesda, Maryland 20814; e-mail [rhowell@cpsc.gov](mailto:rhowell@cpsc.gov).

## I. Accreditation Requirements

### A. Baseline Third Party Laboratory Accreditation Requirements

For a third party laboratory to be accredited to test children's products for conformity with the lead paint ban, it must be accredited by an ILAC-MRA signatory accrediting body and the accreditation must be registered with, and accepted by, the Commission. A listing of ILAC-MRA signatory accrediting bodies is available on the Internet at <http://ilac.org/membersbycategory.html>. The accreditation must be to ISO Standard ISO/IEC 17025:2005—General Requirements for the Competence of Testing and Calibration Laboratories and the scope of the accreditation must expressly include testing to the requirements of 16 CFR part 1303. A true copy of the accreditation and scope documents demonstrating compliance with these requirements must be registered with the Commission electronically. The additional requirements for accreditation of firewalled and governmental laboratories are described below in sections I.B and I.C.

The Commission will maintain on its Web site an up-to-date listing of laboratories whose accreditations it has accepted and the scope of each accreditation. Subject to the limited provisions for acceptance of "retrospective" testing performed by other than firewalled laboratories noted in Section III below, once the Commission adds a laboratory to that list, the laboratory may commence testing of children's products to support certification by the manufacturer or private labeler of compliance with the lead paint ban.

### B. Additional Accreditation Requirements for Firewalled Laboratories

In addition to the baseline accreditation requirements in section I.A, firewalled laboratories seeking accredited status must submit to the Commission copies of their training documents showing how employees are trained to notify the Commission immediately and confidentially of any attempt by the manufacturer, private labeler or other interested party to hide or exert undue influence over the laboratory's test results. This additional requirement applies to any laboratory in which a manufacturer or private labeler of a children's product to be tested by

the laboratory owns a ten percent or more interest. While the Commission is not addressing common parentage of a lab and a children's product manufacturer at this time, it will be vigilant to see if this issue needs to be dealt with in the future.

The Commission must formally accept, by order, the accreditation application of a laboratory before the laboratory can become an accredited firewalled laboratory.

### C. Additional Accreditation Requirements for Governmental Laboratories

In addition to the baseline accreditation requirements of section I.A, CPSIA permits accreditation of a laboratory owned or controlled in whole or in part by a government if:

- To the extent practicable, manufacturers or private labelers located in any nation are permitted to choose laboratories that are not owned or controlled by the government of that nation;
- The laboratory's testing results are not subject to undue influence by any other person, including another governmental entity;
- The laboratory is not accorded more favorable treatment than other laboratories in the same nation who have been accredited;
- The laboratory's testing results are accorded no greater weight by other governmental authorities than those of other accredited laboratories; and
- The laboratory does not exercise undue influence over other governmental authorities on matters affecting its operations or on decisions by other governmental authorities controlling distribution of products based on outcomes of the laboratory's conformity assessments.

The Commission will accept the accreditation of a governmental laboratory if it meets the baseline accreditation requirements of section I.A and meets the conditions stated here. To obtain this assurance, CPSC staff will engage the governmental entities relevant to the accreditation request.

### II. How Does a Laboratory Apply for Acceptance of Its Accreditation?

The Commission has established an electronic accreditation acceptance and registration system accessed via the Commission's Internet site at <http://www.cpsc.gov/businfo/labaccred.html>. The applicant provides basic identifying information concerning its location, the type of accreditation it is seeking, and electronic copies of its ILAC-MRA accreditation certificate and scope

statement and firewalled laboratory training document, if relevant. Commission staff reviews that information for accuracy and completeness. In the case of baseline third party laboratory accreditation and accreditation of governmental laboratories, when that review and any necessary discussions with the applicant are satisfactorily completed, the laboratory in question is added to the CPSC listing of accredited laboratories at <http://www.cpsc.gov/businfo/labaccred.html>. In the case of a firewalled laboratory seeking accredited status, when the review is complete, the staff transmits its recommendation on accreditation to the Commission for consideration.<sup>6</sup> If the Commission accepts a staff recommendation to accredit a firewalled laboratory, that laboratory will then be added to the CPSC list of accredited laboratories. In each case, the Commission will electronically notify the laboratory of acceptance of its accreditation.

Subject to the limited provisions for acceptance of "retrospective" testing performed by other than accredited firewalled laboratories noted in Section III. below, once the Commission adds a laboratory to the list, the laboratory may then commence testing of children's products to support certification of compliance with the lead paint ban by the manufacturer or private labeler.

### III. Limited Acceptance of Children's Product Certifications Based on Third Party Laboratory Testing Prior to Commission Acceptance of Accreditation

The Commission will accept a certificate of compliance with the lead paint ban for a children's product based on testing performed by an accredited third party or governmental laboratory on or after May 16, 2008, 90 days prior to August 14, 2008 (the date of enactment of CPSIA) but prior to the Commission's acceptance of the laboratory's accreditation if:

- The laboratory was ISO/IEC 17025 accredited by an ILAC-MRA member at the time of the test;
- The accreditation scope in effect for the laboratory at that time expressly included testing to 16 CFR part 1303;
- The laboratory's accreditation application is accepted by the Commission under the procedures of this notice not later than November 26, 2008; and

<sup>6</sup> A laboratory that may ultimately seek acceptance as a firewalled laboratory could initially request acceptance as a third party laboratory accredited for testing of children's products other than those of its owners.

- The laboratory's accreditation and inclusion of part 1303 in its scope remains in effect through the effective date for mandatory third party certification to the lead paint ban.

Testing performed by a firewalled laboratory prior to Commission acceptance of its accreditation cannot be used as the basis for certification pursuant to CPSA § 14(a)(3)(B)(i) of compliance with the lead paint ban by a manufacturer or private labeler with a 10 percent or greater ownership interest in the laboratory.

Dated: September 16, 2008.

**Todd A. Stevenson,**

*Secretary, Consumer Product Safety Commission.*

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**BILLING CODE 6355-01-P**

## DEPARTMENT OF DEFENSE

### Department of the Air Force

#### Notice of Cancellation of Environmental Impact Statement

**AGENCY:** Department of Air Force, DoD.

**ACTION:** Notice of cancellation of Environmental Impact Statement.

**SUMMARY:** The Department of the Air Force is canceling the preparation of an Environmental Impact Statement (EIS) for the proposed Common Battlefield Airmen Training (CBAT) Program. The Air Force proposed implementing the CBAT Program at one of three Air Force installations: Moody Air Force Base (AFB), near Valdosta, GA; Barksdale AFB in Bossier City, LA; and Arnold AFB near Manchester, TN.

The Air Force published two previous **Federal Register** notices on this proposal:

- Notice of Intent (NOI)—FR November 14, 2006 (Volume 71, Number 219, pg. 66313–66314)
- Notice of Availability (NOA)—FR June 28, 2007 (Vol. 72, No. 110, pg. 31822)—Environmental Protection Agency (EPA) Weekly receipt of Environmental Impact Statements

**FOR FURTHER INFORMATION CONTACT:** Ms. Debra Harkiewicz, HQ AETC/A7CVI, 266 F Street W., Bldg 901, Randolph, AFB, TX 78150—(210) 652-3959.

**Bao-Anh Trinh,**

*Air Force Federal Register Liaison Officer.*

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## DEPARTMENT OF DEFENSE

### Department of the Army

#### Notice of Availability (NOA) of the Supplemental Draft Environmental Impact Statement (SDEIS) for Military Training Activities at Makua Military Reservation (MMR), Hawaii

**AGENCY:** Department of the Army, DoD.

**ACTION:** Notice of availability.

**SUMMARY:** The Army proposes to conduct live-fire military training exercises at MMR, Oahu, Hawaii, for units assigned to the 25th Infantry Division (25th ID) and for other military components. Other military components that have used MMR in the past include the Marine Corps, Army Reserves, and the Hawaii Army National Guard. The training proposed for MMR includes company-level, combined arms live-fire exercises and convoy live-fire training. The SDEIS addresses, among other things, the potential direct, indirect, and cumulative environmental impacts associated with the proposal to conduct military training activities at MMR. The Army has prepared the SDEIS pursuant to Section 102(2)(c) of the National Environmental Policy Act of 1969 (NEPA), the Council on Environmental Quality regulations (40 CFR Parts 1500–1508), Environmental Analysis of Army Actions (32 CFR Part 651).

**DATES:** The public comment period for the SDEIS will end 45 days after publication of the NOA in the **Federal Register** by the U.S. Environmental Protection Agency.

**ADDRESSES:** Please send written comments on the SDEIS to: U.S. Army Garrison, Hawaii. ATTN: Public Affairs Office, 742 Santos Dumont, WAAF, Schofield Barracks, HI 96857. E-mail comments should be sent to: [usaghipaomakuaEIS@hawaii.army.mil](mailto:usaghipaomakuaEIS@hawaii.army.mil).

**FOR FURTHER INFORMATION CONTACT:** U.S. Army Garrison, Hawaii, at (808) 656-3152; or by facsimile at (808) 656-3162.

**SUPPLEMENTARY INFORMATION:** This EIS was originally published as a draft in 2005. The Army made several changes to the EIS in response to public comments including the evaluation of an additional training alternative at the Pohakuloa Training Area (PTA). The Army is republishing the EIS as a supplemental draft to seek public comment.

The SDEIS analyzes four alternatives to accomplish the proposed training in the State of Hawaii: MMR Alternative 1 (Reduced Capacity Use with Some Weapons Restrictions), MMR Alternative 2 (Full Capacity Use with

Some Weapons Restrictions), MMR Alternative 3 (Full Capacity Use with Fewer Weapons Restrictions), and PTA Alternative 4 (Full Capacity Use with Fewer Weapons Restrictions). Alternative 3 is the Army's Preferred Alternative. A No Action Alternative, under which no live fire military training would be conducted at MMR, was also evaluated.

For all alternatives (with the exception of No Action), the range would be used for 242 training days per year. MMR Alternative 1 (Reduced Capacity Use) involves conducting up to 28 company-level combined arms live-fire exercises (CALFEXs) per year and 100 convoy live-fire exercises per year. MMR Alternatives 2, 3, and 4 (Full Capacity Use) involve conducting up to 50 company-level CALFEXs per year and 200 convoy live-fire exercises per year. Weapon systems used for all training alternatives would be similar to those used during past training at MMR. MMR Alternative 2 incorporates the use of small arms tracer ammunition. MMR Alternative 3 (Preferred Alternative) adds tracer ammunition; inert, tube-launched, optically tracked, wire-guided (TOW) missiles; 2.75-inch rockets; and illumination munitions. PTA Alternative 4 would encompass training similar to that in Alternative 3.

Some of the major potential impacts discussed in the SDEIS are associated with contamination of soil; surface water and groundwater quality; air quality; cultural sites; natural resources; endangered and threatened species; noise; recreational resources; wildfires; and the safety and transport of munitions through the Waianae community. The Army would phase in certain training activities and ammunition types as steps are taken to conserve endangered species.

Copies of the SDEIS are available at the following libraries on the islands of Oahu and Hawaii: Hawaii State Library, 478 South King Street, Honolulu; Wahiawa Public Library, 820 California Avenue, Wahiawa; Waianae Public Library, 85-625 Farrington Highway, Waianae; and the Pearl City Public Library, 1138 Waimano Home Road, Pearl City; Hilo Public Library, 300 Waianuenu Avenue, Hilo; Kailua-Kona Public Library, 75-138 Hualalai Road, Kailua-Kona; Thelma Parker Memorial Public and School Library, 67-1209 Mamalahoa Hwy. Kamuela.

The Army invites the general public, local governments, other federal agencies, and state agencies to submit written comments or suggestions concerning the alternatives and analysis addressed in the SDEIS. An electronic version of the SDEIS is available for